

President Mark W. Pennak

January 11, 2023

WRITTEN TESTIMONY OF MARK W. PENNAK, PRESIDENT, MSI, IN OPPOSITION TO BILL 2022-14

I am the President of Maryland Shall Issue ("MSI"). Maryland Shall Issue is a Section 501(c)(4), all-volunteer, non-partisan organization dedicated to the preservation and advancement of gun owners' rights in Maryland. It seeks to educate the community about the right of self-protection, the safe handling of firearms, and the responsibility that goes with carrying a firearm in public. I am also an attorney and an active member of the Bar of the District of Columbia and the Bar of Maryland. I recently retired from the United States Department of Justice, where I practiced law for 33 years in the Courts of Appeals of the United States and in the Supreme Court of the United States. I am an expert in Maryland firearms Law, federal firearms law and the law of self-defense. I am also a Maryland State Police certified handgun instructor for the Maryland Wear and Carry Permit and the Maryland Handgun Qualification License and a certified NRA instructor in rifle, pistol, personal protection in the home, personal protection outside the home, muzzle loading, as well as a range safety officer. This letter is submitted in opposition to Bill 2022-14 on behalf of MSI and its members, including the approximately 78 MSI members who are residents of Charles County.

As originally introduced, Bill 2022-14 would have amended Chapter 51 of the County Code to provide that "no person, to include holders of any state issued permit to carry a concealed firearm, may at any time be in the possession of a weapon or firearm within 100 yards of a building owned or operated by Charles County government or the Board of Charles County Commissioners. This includes, but is not limited to, a building or portion of a building leased by Charles County government or the Board of Charles County Commissioners where Charles County government employees are regularly present for the purpose of performing their official employment duties." The Bill specifically exempts law enforcement personnel, special police officers, active-duty military personnel and members of the Board of Commissioners from this prohibition. The Bill imposes criminal punishment, providing for imprisonment for up to one year or a \$1,000 fine or both for any violation.

However, we are advised that the Bill has been amended to remove the 100-yard exclusion zone coverage of the Bill and to remove any coverage of "grounds and parks." While the changes made in the revised Bill are a substantial and welcome improvement, the continued exclusion of permit holders from County "owned or operated" buildings retained in the revised Bill remains ill-advised and is likely unconstitutional. Specifically, the revised Bill continues coverage of "a building owned or operated by Charles County government or the board of Charles County Commissioners" without regard to whether such building housed government

employees. This testimony is intended to inform the County of underlying legal and policy considerations that the County appears to have overlooked in both the original Bill and the revised Bill. In the abundance of caution, this testimony addresses both versions of the Bill.

The County invokes as its authority for this bill, an exception provision to a State preemption statute, MD Code, Criminal Law, § 4-209(a). That statute provides: "(a) Except as otherwise provided in this section, the State preempts the right of a county, municipal corporation, or special taxing district to regulate the purchase, sale, taxation, transfer, manufacture, repair, ownership, possession, and transportation of: (1) a handgun, rifle, or shotgun; and (2) ammunition for and components of a handgun, rifle, or shotgun." Section 4-209(b) contains exceptions to this general preemption, one of which is that a "county, municipal corporation, or special taxing district may regulate the purchase, sale, transfer, ownership, possession, and transportation of the items listed in subsection (a) of this section: *** (iii) * * * within 100 yards of or in a park, church, school, public building, and other place of public assembly." MD Code, Criminal Law, 4-209(b)(1)(iii).

That exception provision of subsection (b)(1)(iii) is narrow and strictly construed. In *Mora v. City of Gaithersburg*, 462 F.Supp.2d 675, 689 (D.Md. 2006), *modified on other grounds*, 519 F.3d 216 (4th Cir. 2008), a federal district court here in Maryland held that "the Legislature" has "occup[ied] virtually the entire field of weapons and ammunition regulation," holding further there can be no doubt that "the exceptions [in Section 4-209(b)] to otherwise blanket preemption [in Section 4-209(a)] are narrow and strictly construable." That holding is in accord with the general rule that exception provisions to an otherwise broad provision are to be narrowly construed. See, e.g., *Blue v. Prince George's County*, 434 Md. 681 76 A.3d 1129 (2013) ("Under the canons of statutory construction, '[w]hen a general provision in a statute has certain limited exceptions, all doubts should be resolved in favor of the general provision rather than the exceptions."). Of course, the scope of authority conferred by subsection 4-209(b)(1) is irrelevant to the constitutionality of County laws as the Constitution is controlling over local law *and* State law.

The extent of a county's power under subsection 4-209(b)(1) is currently in litigation in federal district court. See MSI v. Montgomery County, Case No. 8:21-cv-01736-TDC (D. Md). That case challenges Montgomery County's law, Chapter 57 of the County Code, under the Second Amendment and under the Due Process Clause of the Fourteenth Amendment, as well as under State law. The undersigned is counsel for plaintiffs in that case. MSI and other plaintiffs have specifically challenged that part of the Montgomery County ordinance that banned firearms at and within a 100-yards of a "government building" which is defined to include any property "under the control" of the County. Plaintiffs recently filed a motion for a Temporary Restraining Order and a Preliminary Injunction on the Second Amendment claim in which plaintiffs seek an injunction against enforcement of the Montgomery County ordinance, including specifically the 100-yard exclusion zones imposed by the ordinance. Briefing is complete on that motion and the parties are awaiting a decision by the federal court.

Stated succinctly, the Bill 2022-14, as originally drafted, included a 100-yard exclusion zone and regulation of parks and grounds. That Bill, if enacted, would have been plainly unconstitutional under the Second Amendment, as construed by the Supreme Court in *New York State Rifle & Pistol Association, Inc. v. Bruen*, 142 S.Ct. 2111 (2022). In *Bruen*, the Supreme Court held that the Second Amendment right to bear arms means "a State may not prevent law-abiding citizens from publicly carrying handguns because they have not demonstrated a special need for self-defense." 142 S.Ct. at 2135 n.8. Specifically, the Court struck down as unconstitutional New York's "proper cause" requirement for issuance of a permit to carry a handgun in public. The Court went on to reject the "means-end," two step, intermediate scrutiny analysis used by the lower courts to sustain gun regulations, holding that "[d]espite the popularity of this two-step approach, it is one step too many."

The *Bruen* Court ruled that "the standard for applying the Second Amendment is as follows: When the Second Amendment's plain text covers an individual's conduct, the Constitution presumptively protects that conduct. The government must then justify its regulation by demonstrating that it is consistent with the Nation's historical tradition of firearm regulation." 142 S.Ct. at 2127. Any such historical analogue would have to date from 1791, when the Bill of Rights was adopted.142 S.Ct. at 2135. That is because "Constitutional rights are enshrined with the scope they were understood to have when the people adopted them." Id., quoting *District of Columbia v. Heller*, 554 U.S. 570, 634–635 (2008). Under that standard, "the government may not simply posit that the regulation promotes an important interest." 142 S.Ct. at 2126.

Bruen also holds that governments may regulate the public possession of firearms at "legislative assemblies, polling places, and courthouses" and notes that governments may also regulate firearms "in" schools and government buildings. Bruen, slip op. at 21, citing Heller, 554 U.S. at 599. Bruen states that "courts can use analogies to those historical regulations of 'sensitive places' to determine that modern regulations prohibiting the carry of firearms in new and analogous sensitive places are constitutionally permissible." (Id.). But nothing in Bruen can be read to allow a State (or a municipality) to ban firearms within 100-yards of these (or any) locations. And, as discussed below, nothing in Bruen supports a broad interpretation of "government buildings."

In a courtroom, the County will bear the burden of proof to show the historical presence of analogous regulations. See *Bruen*. at 52 ("we are not obliged to sift the historical materials for evidence to sustain New York's statute. That is respondents' burden."). 142 S.Ct. at 2150. *Ipse dixit* declarations or avowed public safety concerns will not do. Under *Bruen*, "when the Second Amendment's plain text covers an individual's conduct, the Constitution presumptively protects that conduct." 142 S.Ct. at 2129-30. Here, the text of the Second Amendment indisputably covers the "possession" of firearms both in the home and outside the home, as *Bruen* and *Heller* make clear. In such cases, "the government may not simply posit that the regulation promotes an important interest," but rather "the government must demonstrate that the regulation is consistent with this Nation's historical tradition of firearm regulation." 142 S.Ct. at 2126. In short, under *Bruen*,

"the Second Amendment guarantees a general right to public carry." 142 S.Ct. at 2135.

Bruen squarely holds that Second Amendment protects the right to carry in public while also making clear that a State may condition that right on obtaining a wear and carry permit from the State, as long as the permit is issued on an otherwise reasonable and objective "shall issue" basis. 142 S.Ct. at 2138 & n.9. As this holding recognizes, permit holders are treated as a separate class as they have been thoroughly vetted through a permit process. Firearms bans, including the ban retained in the revised Bill are unnecessary and unwise for persons who have obtained a wear and carry permit from the Maryland State Police. All permit holders are screened and thoroughly investigated by the State Police, including being fingerprinted. All permit holders are thus identifiable by the FBI's RAP BACK system, under which a mere arrest of any permit holder anywhere will be immediately reported to the Maryland State Police. https://bit.ly/3B8l142. All permit holders have received the 16 hours of training required by MD Code, Public Safety, § 5-306(a)(5), or are otherwise exempted by State law from such training by MD Code, Public Safety, § 5-306(a)(6), such as law enforcement officers and certified firearms instructors. The State Police likewise will deny a permit to any person who has "exhibited a propensity for violence or instability that may reasonably render the person's possession of a handgun a danger to the person or to another." MD Code, Public Safety, § 5-306(a)(6)(i). The State Police will continue to enforce all these requirements, even after Bruen. See Maryland State Police Advisory, LD-HPU-22-002 (July 5, 2022).

Permit holders are also the most law-abiding individuals in America. That has been true in all 43 States and the District of Columbia that issued, prior to Bruen. permits on a "shall issue" basis. See Lott, J., Concealed Carry Permit Holders Across the United States: 2021 (2021) (attached hereto as Exh. 1). Possession and transport of firearms by non-permit holders continue to be much more strictly regulated by State criminal law. For example, MD Code, Criminal Law, § 4-203(a), bans any "wear, carry or transport" of a handgun, subject to limited exceptions, like transport of an *unloaded* handgun to a dealer or to a range for target shooting or by an owner of a business. These State law provisions obviously apply throughout the State, including within 100 yards of or "in" a County owned or operated building. See also MD Code, Natural Resources, § 10-410(c)(1) (providing that a person may not "possess in or on an automobile or other vehicle a loaded handgun or shotgun, or a rifle containing any ammunition in the magazine or chamber," but excepting permit holders). Imposing a ban on possession of all firearms, loaded or unloaded, in and within 100 yards of all County owned or operated buildings, as the original Bill provided, or even "in" such County owned or operated buildings as the revised Bill states, simply will ensuare the innocent by imposing criminal liability on permit holders and non-permit holders alike for otherwise perfectly legal and appropriate possession. Exempting members of the Board of Commissioners, as provided in both the original Bill and the revised Bill, is particularly inappropriate, as it smacks of an attitude that the constitutional right of self-defense protected by the Second Amendment only extends to the privileged few, such as County politicians. Bruen expressly rejected any such rule.

Nor is the original Bill or the revised Bill remotely analogous to federal law. Federal law bans firearms in federal facilities only where such possession is done "knowingly." 18 U.S.C. § 930(a),(b). See *Rehaif v. United States*, 139 S. Ct. 2191, 2196 (2019) (discussing the meaning of a "knowing" violation). This federal ban also applies only to possession "in" a federal facility and thus does not impose any "exclusion zone." In addition, federal law also specifically provides that "[n]otice of the provisions of subsections (a) and (b) *shall be posted conspicuously* at each public entrance to each Federal facility," and that "no person shall be convicted ... if such notice is not so posted at such facility, unless such person had actual notice" of this law. 18 U.S.C. § 930(h) (emphasis added). Finally, federal law defines "federal facility" to mean "a building or part thereof owned or leased by the Federal Government, where Federal employees are regularly present for the purpose of performing their official duties." 18 U.S.C. § 930(g)(1) (emphasis added). In other words, a federal facility is not covered by this provision unless federal employees are "regularly" present in that building for work.

In contrast, both the original Bill and the revised Bill cover all County owned or operated buildings regardless of whether County employees work in the building. Both the original Bill and the revised Bill also omit the rest of the provisions found in federal law, such as the mens rea and the signage requirements, all which are designed to protect persons from arbitrary arrest and prosecution for otherwise innocent conduct. Indeed, the number of County facilities covered by this Bill is immense, as demonstrated in the accompanying list produced by the County. See Exhibit 2, attached hereto. The 100-yard radius around any County building, as the Bill originally provided, would have banned possession at numerous private businesses located on adjoining private property. For example, the Bill covers the County building at 3033 Waldorf Market Pl., which is the Capital Clubhouse, a year-round multi-sports center operated by Black Bear Sports Group, Inc. A ban in a 100-yard radius around 3033 Waldorf Market Pl. would have also included, for example, a Safeway grocery store, a Starbucks and a nail salon. The original Bill would have thus ensuared otherwise innocent possession of firearms by permit holders who simply happened to be otherwise peacefully going about their business in shopping area. The County was thus correct to revise the Bill to delete any reference to the 100-yard exclusion zone.

Egregiously, however, both the original version and the revised Bill lack any such mens rea element and thus impose strict criminal liability. Such strict liability is highly disfavored in the law and can raise profound Due Process issues, particularly where a law is vague. See, e.g., Lawrence v. State, 475 Md. 384, 257 A.3d 588, 602 (2021) (discussing the Supreme Court's longstanding presumption that criminal statutes should generally include a mens rea requirement and noting Due Process issues). The Bill, as revised, should thus be further amended to punish only a "knowing" violation, just as federal law and State law currently provide. See, e.g., Chow v. State, 393 Md. 431, 903 A.2d 388 (2006) (holding that a knowing violation of a Maryland statute making it unlawful for a person who is not a regulated gun owner to sell, rent, transfer, or purchase any regulated firearm without complying with application process and seven-day waiting period requires that a defendant knows that the activity they are engaging in is illegal).

The County has no legitimate interest in punishing the otherwise innocent exercise of the Second Amendment right to carry. It no answer to these concerns to say that such enforcement of the Bill would be unlikely because the police will be "reasonable." It is well-established the courts may "not uphold an unconstitutional statute merely because the Government promised to use it responsibly." *United States v. Stevens*, 559 U.S. 460, 480 (2010). See also *McDonnell v. United States*, 579 U.S. 550, 576 (2106) (same); *Legend Night Club v. Miller*, 637 F.3d 291, 301 (4th Cir. 2011) (same). Imposing gun-free zones certainly will not stop the criminal element from continuing to carry illegally, just as criminals do currently. Existing laws already prohibit and severely punish such illegal carry. See, e.g., MD Code, Public Safety, § 5-133(b) (regulated firearms); MD Code, Public Safety, § 5-205 (long guns). Such gun-free zone laws simply disarm the law-abiding. That disarmament imposes a corresponding obligation on the government to adequately secure that location, just as the federal government does for federal buildings.

In the absence of adequate security, a gun-free zone becomes a free-fire zone for violent assault. By banning virtually all otherwise lawful possession of firearms and failing to mandate armed security for such sites, both the original Bill and the revised Bill would actually make these locations more likely to be attacked by a mass shooter, a criminal or deranged individual, rather than less likely. Everyone at the site is less safe. The Rand Corporation confirms that there is no evidence that a gun-free zone makes people safer. See https://www.rand.org/research/gunpolicy/analysis/gunfree-zones.html. A potential shooter, willing to commit murder, will simply not care that a County law makes his possession of a firearm more illegal. The numbers are chilling: between 1950 and 2018, 94% of all mass shootings (as properly defined by the FBI) have taken place in gun free zones. https://crimeresearch.org/2014/09/more-misleadinginformation-from-bloombergseverytown-for-gun-safety-on-guns-analysis-ofrecent-mass-shootings/. Between 1998 and December 2015, the 96.2%. percentage is https://www.nationalreview.com/2014/01/cruelty-gun-free-zones-john-r-lott-jr/. Mass shooters are drawn to gun-free zones as they know that they will be unopposed for extended periods while they commit their horrific rampages. See Report from the Crime Prevention Research Center (Oct. 2014), at 10 (available at https://papers.ssrn.com/sol3/papers.cfm?abstract_id=2629704) shooters pay attention to whether people with guns will be present to defend themselves."). No sane person would post a gun-free zone sign outside their own home. In short, gun-free zones are a bad idea that will have no impact on illegal carry by criminals. The County could still ask persons to leave any County property for any good reason and any refusal to do so could still be regarded as a "trespass" and punished for that reason.

The County is, of course, bound by the decisions of the Supreme Court, including decisions involving the Second Amendment. Any enactment of a 100-yard exclusion zone certainly would not survive judicial review. There is simply no "well-established and representative historical analogue" for such 100-yard exclusion zones. *Bruen.* 142 S.Ct. at 2133. Again, the County acted wisely in deleting that provision. But the ban on firearms "in" all County "owned or operated" buildings is far too broad. While *Bruen* suggests that the County may ban guns "in" a "government building," the Court did not thereby bless gun bans in any building

that a government might merely "own or operate." See *Koons v. Reynolds*, ---F.Supp.3d ----2023 WL 128882 at *12 (D.N.J. Jan. 9, 2023) (holding that "sensitive place' is a term within the Second Amendment context that should not be defined expansively"). The term "government building" implies that "government" functions are performed in the building and thus that the building is secured accordingly. *Bruen* made clear that a government may not ban guns in any place where people may "congregate" or assemble, and that rule applies *regardless of ownership*. 142 S.Ct. at 2133-34 (holding that such a ban on places where people typically congregate "defines the category of 'sensitive places' far too broadly"). That holding fully applies to locations such as the Capital Clubhouse, discussed above. And, as noted, federal law adopts a much more limited definition of a "government building" to include only a building in which federal employees regularly perform their duties. Neither the original Bill nor the revised Bill is similarly limited. We know of no historical analogue for a ban at all government "owned or operated" buildings.

At a minimum, the County would be well-advised to await a final decision in the Montgomery County case before enacting Bill 2022-14. A decision on MSI's motion for a temporary restraining order and for a preliminary injunction is likely soon and may provide additional guidance on the scope of government regulation after *Buren*. Thus far, State "sensitive area" restrictions on the exercise of Second Amendment rights have not fared well in the federal courts after *Bruen*. See *Koons v. Reynolds*, --- F.Supp.3d ---- 2023 WL 128882 (D.N.J. Jan. 9, 2023); *Antonyuk v. Hochul*, --- F.Supp.3d ---, 2022 WL 16744700 (N.D.N.Y. 2022); *Christian v. Nigrelli*, --- F.Supp.3d ---, 2022 WL 17100631 (W.D.N.Y. Nov. 22, 2022); *Spencer v. Nigreilli*, 2022 WL 17985966 (W.D.N.Y. Dec. 29, 2022); *Hardaway v. Nigrelli*, --- F.Supp.3d ---, 2022 WL 11669872 (W.D.N.Y. Oct. 20, 2022). We do not believe that the ban on possession by permit holders in any County "owned or operated" building, regardless of the presence of County employees, will survive judicial review. Such buildings are simply not "government buildings" as that term is used in *Bruen* and there is no historical analogue for any such restriction.

County taxpayer dollars have better uses than costly litigation. When plaintiffs prevail in such federal court litigation, the County will also be on the hook for plaintiffs' attorneys' fees and costs under federal law, 42 U.S.C. § 1988, and those sums could well be substantial. The County should stop and think carefully before it goes down that road. Legally responsible, adult stewardship of the County requires nothing less. When that suit is brought, the County will not be able to say it was not put on notice or acted in ignorance of the Second Amendment.

Respectfully,

Mark W. Pennak

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Report from the Crime Prevention Research Center

Concealed Carry Permit Holders Across the United States: 2021*



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Summary

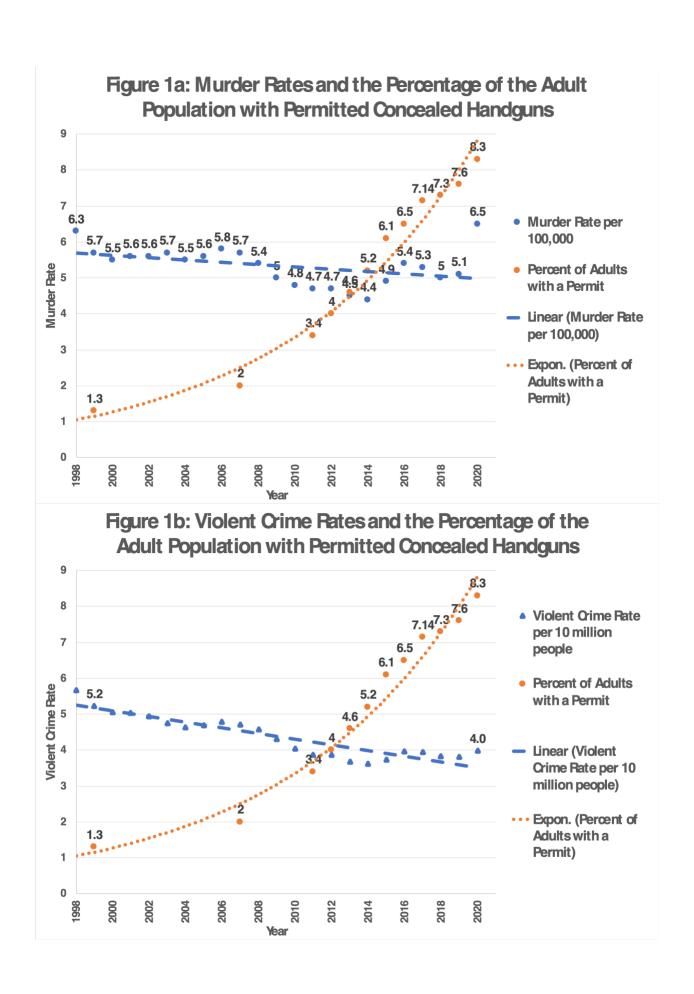
During the Coronavirus pandemic, the number of concealed handgun permits has soared to over 21.52 million – a 48% increase since 2016. It's also a 10.5% increase over the number of permits we counted a year ago in 2020. Unlike gun ownership surveys that may be affected by people's unwillingness to answer personal questions, concealed handgun permit data is the only really "hard data" that we have. This increase occurred despite 21 Constitutional Carry states that no longer provide data on all those legally carrying a concealed handgun because people in those states no longer need a permit to carry.

These numbers are particularly topical given that the U.S. Supreme Court will hear the concealed carry case of New York State Rifle & Pistol Association V. Corlett in November. That case will determine whether those requesting permits need to provide a "proper cause," which means a good reason, for obtaining a permit.

Among the findings of our report:

- Last year, the number of permit holders grew by a record 2 million. This is more than the previous record increase of 1.8 million in 2017. Part of that is due to many states reopening concealed carry applications after the pause due to COVID-19.
- **8.3% of American adults have permits**. Outside of the restrictive states of California and New York, about 10.0% of adults have a permit.
- In fifteen states, more than 10% of adults have permits. Since 2019, Arkansas and Oklahoma have fallen below 10%, but they are now all Constitutional Carry states, meaning that people no longer need a permit to carry. Virginia's concealed carry rate has risen to above 10%.
- Alabama has the highest concealed carry rate 32.1%. Indiana is second with 21.6%, and Iowa is third with 16.5%.
- Six states now have over 1 million permit holders: Alabama, Florida, Georgia, Indiana, Pennsylvania, and Texas. Florida is the first state to have over 2.5 million permits.
- Twenty-one states have adopted constitutional carry for their entire state, meaning that a permit is no longer required. Because of these constitutional carry states, the nationwide growth in permits does not paint

- a full picture of the overall increase in concealed carry. Many residents still choose to obtain permits so that they can carry in other states that have reciprocity agreements, but while permits are soaring in the non-Constitutional Carry states, they fell in the Constitutional Carry ones even though more people are clearly carrying in those states.
- In 2021, women made up 28.3% of permit holders in the 14 states that provide data by gender, an increase from the 26.4% last year. Seven states had data from 2012 to 2020/2021, and permit numbers grew 108.7% faster for women than for men.
- Three states that have detailed race and gender data for at least a decade show remarkably larger increases in permits for minorities compared to whites. In Texas, black females saw a 6.3 times greater percentage increase in permits than white males from 2002 to 2020. Oklahoma data from 2002 to 2020 indicated that the increase of licenses approved for Asians and American Indians was more than twice the rate for whites. North Carolina had black permits increase twice as fast as whites from 1996 till 2016.
- From 2015 to 2020/2021, in the four states that provide data by race over that time period, the number of Asian people with permits increased 93.2% faster than the number of whites with permits. Blacks appear to be the group that has experienced the largest increase in permitted concealed carry, growing 135.7% faster than whites.
- Concealed handgun permit holders are extremely law-abiding. In Florida and Texas, permit holders are convicted of firearms related violations at one-twelfth of the rate at which police officers are convicted.
- If the Supreme Court strikes down the "proper cause" requirement in the eight May Issue states, we estimate that there could be at least 2.3 million more concealed handgun permits. The eight states with that rule have issued permits to only 1.24% of their adult population compared to 10.77% for the other states.



I. The Exponential Growth in the Number of Permits

Figures 1a and b show how the percentage of adults with concealed handgun permits has been growing exponentially over time. There were 2.7 million concealed handgun permit holders in 1999, 4.6 million in 2007, 8 million in 2011, 11.1 million in 2014, and now 21.5 million in 2021. The growth in permits has been continuous.

At the same time that there has been an exponential growth in permits, there has been a general linear decline in murder and violent crime rates. Except the extraordinary high murder rate (6.5 per 100,000) in 2020, the rate has dropped around 11% for the past two decades. Violent crime fell from 5.23 to 3.99 per 10 million people, a 24% drop. Meanwhile, the percentage of adults with permits soared by five-fold. Such simple evidence by itself isn't meant to show that concealed handgun permits reduce violent crime rates, as many factors account for changes in crime rates, but only that there doesn't seem to be any obvious positive relationship between permits and crime.

Over the years, more and more states have adopted laws allowing individuals to obtain concealed carry permits. Illinois was the last state to do so, issuing its first permits in March 2014. Even Washington, D.C. finally enacted a concealed handgun permit law in September 2014. Today, permitted concealed handguns are allowed in every jurisdiction of the United States. Some of the increase in permits in earlier years was due to more states having permitted concealed handguns.

But the rules vary greatly from state to state, and generally states have made it easier over time to get permits. There are no fees or training requirements in the Constitutional Carry states that do not require permits in all or almost all their state. (There is also Vermont, but it doesn't issue permits.) In 2021, statewide permitless or Constitutional Carry became effective in five more states: lowa, Montana, Tennessee, Texas, and Utah.

On the other hand, California is at the high end of the spectrum, charging approximately a \$300 fee¹ and requiring a minimum of 8 hours of training. The

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¹ The \$100 cap on processing fees for concealed firearm licenses has gone away since January 1, 2020. County sheriffs can now charge "an amount equal to the actual costs for processing the application," according to AB 1297 by Assemblyman Kevin McCarty, D-Sacramento.

training costs also vary widely, from \$150 to \$800. Applicants must also demonstrate to their local sheriff that they really need a gun. In many parts of California, permits only go to the most politically connected applicants.

By contrast, even outside of the Constitutional Carry rules, there are states that make it very easy to get a concealed handgun permit. South Dakota has no training requirement and charges only \$10 for a regular permit valid for five years. Similarly, Pennsylvania has no training requirement and charges \$20 for a five-year permit. You just need to be 21 and pass a background check.

There are only slight changes in fees this year. Kansas lowered the application fee payable to the Office of the Attorney General from \$100 to \$79.5, starting on July 1, 2021; while Indiana's lifetime license to carry has become fee exempt since July 1, 2021.

Not surprisingly, concealed carry is much more popular in states where permits are relatively inexpensive and easy to obtain. Texas has seen dramatic growth in the number of permits after the drop in fees and reduction in training requirements, with it moving from the state with the third most permits to second.

This report will focus on changes in the number of concealed carry permits. From a crime prevention standpoint, the important thing is whether people actually carry guns, not merely whether they are allowed to do so.

All states now allow concealed carry. And they are all issuing more permits. The longer that concealed carry laws have been in effect, the more time that people have had to apply for and receive permits. But President Obama's election in 2008 also seems to have been a major factor. Many have referred to Obama as the best gun salesman ever. Not only did Obama's presidency increase gun sales, it also increased the number of concealed handgun permits.

Conventional wisdom held that the sharp rise in gun sales during Obama's presidency was driven, at least in part, by the threat of gun control. That's why everyone expected gun sales to decline after Trump's victory.

While gun sales cooled down some during the last half of 2019, they have exploded since 2020. During the first seven months of 2021, gun sales surged 13% from the same seven months last year, which blew away all previous figures since sales were first recorded in 1998.

But there are multiple problems with using background checks to measure the number of people buying guns. Some people undergo multiple checks to buy multiple guns, but sometimes multiple guns are sold with a single check. Furthermore, people who have already passed a concealed carry background check are not always required to undergo another one when they buy a gun.

Polling is another problematic method of measuring gun ownership. When asked if they own a gun, many people may be reluctant to answer truthfully. They may feel that it's none of the pollster's business, or be afraid to answer because of mass shootings or distrust of government.² Some polls show an increase in gun ownership, while one shows a decrease.³

Previously, the increase in permits had been relatively slow, growing from roughly 2.7 million permit holders in 1999 to 4.6 million in 2007. But the number of concealed handgun permits exploded during the Obama presidency. In December 2011, the Government Accountability Office estimated that there were at least 8 million concealed handgun permits. By June 2014, it was 11.1 million. Now, in 2021, the number is now up to 21.52 million.⁴

While concealed handgun permit data is a better measure of changing gun

² There are a number of polls that show this increasing distrust of government. The Pew Research Center describes the trust in government a "near historic lows." See for example, Pew Research Center, Public Trust in Government: 1958-2014, November 13 2014 (http://www.people-press.org/2014/11/13/public-trust-in-government/).

³ Several NBC News/Wall Street Journal polls over the last year show that about 47% to 48% of American households own a gun. It is up from 44% in 1999. Another Monmouth University Poll in March found that 46% of Americans lived in households with guns, but if you a portion the 7% who refused to answer so that you assume 46% of them live in households without guns, there would be about 50% that live in homes with guns. The one survey that has shown a consistent drop over time is by the General Social survey, which went from the high 40% range in the early 1970s to the low 30% level in 2014. Crime Prevention Research Center, "Gun ownership remains at 47%, but that probably underestimates the true rate," March 25 2018 (https://crimeresearch.org/2018/03/problems-with-using-the-general-social-survey-to-measure-gun-ownership/).

⁴ There are 20.80 million permits to residents in those states. Some people hold a permit outside their state simply because it is recognized in states that they want to travel to other states. For some people that might be their only permit. The two states that issue a lot of permits outside their states are Florida (201,676) and Utah (429,985). New Hampshire (23,511) also seems to have a sizeable number. For some others they might hold more than one permit. The total number of permit holders is between 20.80 and 21.52 million.

ownership rates than NICS checks or polls, it clearly underestimates the true number and growth of people who can legally carry concealed handguns. The scale of that underestimation is increasing over time. There are three reasons for this.

- 1) Permits are now not required in 21 states. Generally, people in these states only obtain permits so that they can carry concealed when traveling outside of their home state. With no fees or other requirements, these states are probably the ones where concealed carry is most common. Indeed, despite the fact that the number of people who actually carried undoubtedly went up significantly when there were no longer any fees or training requirements to carry, the number of permits in Constitutional Carry states actually *fell* by 10,637.⁵
- 2) Data on concealed carry is not readily available for a few states. For example, New Hampshire only collects data on permits issued to non-residents. They weren't willing to give an exact figure, only giving us a conservative estimate. Alabama and New York simply don't collect this data at all on the state level, and it is a very cumbersome process to obtain data from a large number of individual counties or cities.
- 3) For some states, the data is one or more years old and thus misses the recent, accelerated growth in permits.

As more and more states decide not to require permits, the number of people who can legally carry a handgun will increasingly outpace the number of permit holders. The number of people who carry permitted concealed handguns is clearly related to the cost of getting permission. When there is no cost whatsoever, concealed carry becomes very popular.

Due to old and missing data, 21.52 million is undoubtedly an underestimate of the total number of Americans with permits. On the other hand, 724,745 permits are "non-residential," some of which are issued to people who already have concealed handgun permits from their home states. Most of these non-residential permits are issued by Utah (429,985) and Florida (201,676). We also found some

Electronic copy available at: https://ssrn.com/abstract=3937627

⁵ When counting the difference, states in which constitutional carry law took effect after May 2021 have been excluded as it is difficult to assess the effects of the changes yet.

non-residential permits for Maine (15,169), New Hampshire (23,511) and Virginia (54,404).

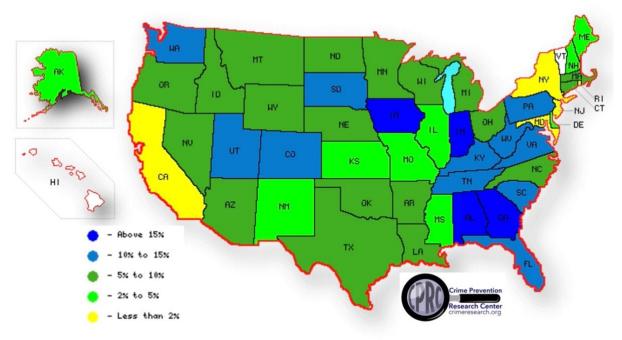
As shown by the map on the next page, every region of the country has both states that don't require permits as well as states where over 10 percent of adults have concealed handgun permits.

In 2018, there is at least one county in Alabama where almost two-thirds of the adults have a concealed handgun permit (Cleburne with 64.6%). In 2017, there were five counties in Pennsylvania that had between 30% and 50% of their adult populations with concealed handgun permits: Potter (50.3%), McKean (34.6%), Warren (34.6%), Cameron (31.3%), and Armstrong (30.1%).



Figure 2a: Types of Concealed Carry States

Figure 2b: Percent of Adults with Concealed Handgun Permits



While about 8.3% of the adult population has concealed handgun permits, one of the big questions is how frequently permit holders actually carry their guns. The fact that 21 states allow permitless carry doesn't make it any easier to come up with an estimate. But a 2017 Pew Research Center Survey makes it possible to estimate the percentage of American adults who carry guns and how frequently they carry them ("America's Complex Relationship with Guns," Pew Research Center, June 22 2017). The Pew numbers include both concealed and open carry. In most states, permits are not required for open carry. It might be rare for someone to openly carry a handgun on a regular basis, but open carry may account for a large share of those who carry a gun on occasion. The survey also counts people no matter their reason for carrying, even if it is simply for sport on their way to or at a shooting range or hunting. What it means to carry "some of the time" is also not clearly defined.

The Pew survey thus likely overestimates the number of people who carry, especially those who carry occasionally. There are three relevant sets of numbers from the Pew survey:

- -- 30% of American adults say that they own a gun.
- -- 72% of the people who own a gun, say they own a handgun or a pistol.
- -- 11% of handgun owners say that they carry all the time, 26% say they carry most or all the time, and 57 percent say that they carry at least some of the time.

With a little multiplication, we find that:

- -- 2.4% say that they carry all the time.
- -- 5.4% carry most or all the time.
- -- 12.3% carry at least some of the time.

To summarize, the total number of permits in the US is at least 21.52 million. Add in people who legally carry without a permit, and the number clearly becomes much larger. While 8.3% of the adult population has permits, the percentage of Americans who say that they carry most or all the time is about 5.4%.

What does this mean in practice? It means that in most places where people are allowed to carry a concealed handgun, there will be someone carrying a concealed handgun. If the probability that any one person has a concealed handgun permit is 5.4%, in a room with 10 people (assuming that the probabilities are independent), the probability that at least one person will have a permitted

concealed handgun is 43%. In a room with 20 people, that probability goes up to 67%. With 40, that probability rises to 89%.

Growth in Permits Soared after the pause due to Coronavirus Pandemic

U.S. gun sales continue to soar, together with the number of concealed handgun permits in the past year. First, gun sales soared as the Coronavirus prevented police from responding to many calls either because officers were quarantined or departments sought to reduce the contact that police had with those who might be infected. Jails and prisons also released large numbers of inmates. Later as riots consumed many major cities, politicians ordered police to stand down and not respond to calls. Politicians also defunded many police departments. In addition, district attorneys in many major urban areas refused to prosecute violent criminals.⁶

Even in normal times, police themselves realize that they virtually always arrive on the crime scene after the crime has occurred. But with murders and aggravated assaults soaring, these aren't normal times. Many states have even stopped issuing new permits for many months since the start of the coronavirus pandemic. A partial list of thirteen states includes: Florida, Georgia, Louisiana,

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⁶ John R. Lott, Jr., "Despite What Biden Says, Guns Factor in Only a Small Percentage of Violent Crimes," Real Clear Investigations, July 20, 2021

⁽https://www.realclearinvestigations.com/articles/2021/07/20/despite_what_biden_says_guns _factor_in_only_a_small_percentage_of_violent_crimes_786128.html).

⁷ Joe Daraskevich, "New concealed carry license applications on hold in Florida due to coronavirus outbreak," WOKV Radio (Jacksonville, Florida), March 23, 2020 (https://www.wokv.com/news/local/new-concealed-carry-license-applications-hold-floridadue-coronavirus-outbreak/Mv3laFf1qoQStp1WtCVwcP/).

⁸ Tyler Estep, "Coronavirus pauses processing of Georgia weapons carry licenses," Atlanta Journal-Constitution, March 18, 2020 (https://www.ajc.com/news/local/coronavirus-pauses-processing-georgia-weapons-carry-licenses/cDhxTH10qc5Ak8zXUqr7aJ/).

Michigan,⁹ Missouri,¹⁰ Montana,¹¹ Nevada,¹² North Carolina (some counties),¹³ Ohio (some counties),¹⁴ Oregon,¹⁵ Pennsylvania,¹⁶ and Washington state.¹⁷ The surge in the number of concealed handgun permits occurred after many states began reopening their offices.

II. The Comparing Permit Issuing Rates Across States

As just noted, there is a huge variation in the rate that permits are given out by state. The following two tables provide more specific details on these differences. 8.3% of the adult population has concealed handgun permits. If you exclude the May Issue states and the District of Columbia (California, Connecticut, Delaware, DC, Hawaii, Maryland, Massachusetts, New Jersey, New York, Rhode Island),

⁹ Gus Burns, "Michigan police not physically responding to some calls in order to avoid coronavirus spread," MLive, March 17, 2020 (https://www.mlive.com/public-interest/2020/03/michigan-police-not-physically-responding-to-some-calls-in-order-to-avoid-coronavirus-spread.html).

¹⁰ Ashley Hoak, "Gov. Parson suspends late fees for concealed carry license renewals," KTVO Television, April 2, 2020 (https://ktvo.com/news/local/gov-parson-suspends-late-fees-for-concealed-carry-license-renewals).

¹¹ Perry Backus, "Ravalli County justice system up and running despite coronavirus," Ravalli Republic, March 23, 2020 (https://ravallirepublic.com/news/state-and-regional/crime-and-courts/article f8397ca6-af8e-59ae-a67b-a9d50c94e021.html).

¹² Staff, "Gov Sisolak taps ex-MGM CEO to head new Coronavirus task force," The Nevada Independent, March 16, 2020 (https://thenevadaindependent.com/article/coronavirus-live-blog-week-two).

 $^{^{13}}$ Conversation with Paul Valone, Grass Roots North Carolina.

¹⁴ Staff, "Coronavirus: Some Ohio Sheriffs suspending Concealed Handgun License applications and renewals," Buckeye Firearms Association, March 19, 2020 (https://www.buckeyefirearms.org/coronavirus-some-ohio-sheriffs-suspending-concealed-handgun-license-applications-and-renewals).

¹⁵ Jayati Ramakrisnan, "Gun sales spike in Oregon as coronavirus spreads." Oregon Live, March 29, 2020 (https://www.oregonlive.com/coronavirus/2020/03/gun-sales-spike-in-oregon-as-coronavirus-spreads.html).

¹⁶ William Bender, Jessica Calefati and Mike Newall, "Police in Philly and other Pa. counties stop issuing license-to-carry permits to gun owners amid coronavirus outbreak," Philadelphia Inquirer, March 20, 2020 (https://www.inquirer.com/health/coronavirus/coronavirus-philadelphia-gun-permits-concealed-carry-police-20200320.html).

¹⁷ "Coronavirus: Some States Have Stopped Issuing Concealed Handgun Permits," Crime Prevention Research Center, April 8, 2020 (https://crimeresearch.org/2020/04/coronavirus-some-states-have-stopped-issuing-concealed-handgun-permits/).

where there is discretion on who gets permits, that raises the percent for the other 41 states to 10.9%.

For the vast majority of the US outside of these coastal areas it is very likely that any place that allows people to carry a concealed handgun will have someone carrying their gun.

Fifteen states have more than 10% of their adult populations and fifteen states and the District of Columbia have less than 5%. Alabama continues to lead other states with the largest share of its adult population with permits, about 32.1%, while California, Hawaii, Maryland, New Jersey, and Rhode Island all have less than one percent with permits.

As Constitutional Carry spread, the average cost of being able to carry in states has fell by 8% (\$4.72) to \$54.48. However, if you want a permit so that you can carry in states outside of the state that you are in, permit costs have increased by \$1.52 to \$80.73.

Florida is the state that has issued the most concealed carry permits at **2.52 million**, followed by Texas with **1.71 million** and Pennsylvania with **1.49 million**.

Table 1: Number of Permit Holders by State				
State	Active Permits Data Updated			
Alabama [¥]	1,255,860	June 30, 2021		
Alaska [†]	12,114	August 13, 2021		
Arizona [†]	397,731	June 14, 2021		
Arkansas [†]	216,550	August 7, 2019		
$California^\alpha$	120,582	July 1, 2018		
Colorado	638,422	June 30, 2021		
Connecticut	283,547	March 19, 2021		
Delaware lpha	25,895	June 30, 2021		
District of Columbia	8,060	July 30, 2021		

Florida*	2,522,822 Residential permits = 2,321,146, non-residential permits = 201,676	June 30, 2021	
Georgia [¥]	1,268,562	June 30, 2021	
Hawaii ^α	-	December 31, 2016	
Idaho [†]	115,562	August 5, 2021	
Illinois	434,495	September 1, 2021	
Indiana	1,120,144	July 2, 2021	
lowa [†]	405,231	August 16, 2021	
Kansas [†]	81,000	August 11, 2021	
Kentucky [†]	396,919	December 31, 2020	
Louisiana	313,610	December 31, 2020	
Maine [†] *	Resident: 27,001 ; Non- resident: 15,169	August 9, 2021	
$Maryland^\alpha$	23,877	August 6, 2021	
$Massachusetts^\alpha$	470,012	August 16, 2021	
Michigan	755,802	July 1, 2021	
Minnesota	382,187	August 17, 2021	
Mississippi [†]	46,598	June 21, 2016	
Missouri [†]	160,184	December 31, 2012	
Montana [†]	61,249	August 27, 2021	

Nebraska	82,531	July 1, 2021	
Nevada	149,436	July 1, 2021	
New Hampshire [†]	23,511	June 30, 2021	
New Jersey lpha	1,212	2012-2013	
New Mexico	48,107	June 30, 2021	
New York $^{rak{ extsf{ iny Y}lpha}}$	194,145	June 30, 2021	
North Carolina	813,844	August 13, 2021	
North Dakota [†]	48,356	February 8, 2018	
Ohio	783,613	June 30, 2021	
Oklahoma [†]	256,032	August 4, 2021	
Oregon	300,300	August 4, 2021	
Pennsylvania	1,486,038	August 2, 2021	
Rhode Island lpha	1,842	August 5, 2021	
South Carolina	458,393	August 31, 2021	
South Dakota [†]	75,015	June 30, 2021	
Tennessee [†]	741,915	July 1, 2021	
Texas [†]	1,708,329	August 1, 2021	
Utah [†] *	727,290 total, 297,305 residential	June 30, 2021	
Vermont [†]	N/A	N/A	
Virginia*	Resident: 717,627 ; Non- resident: 54,404	August 3, 2021	
Washington	652,006	September 10, 2021	

West Virginia [†]	147,327	May 28, 2020
Wisconsin	459,884	August 2, 2021
Wyoming [†]	31,132	August 2, 2021
TOTAL	21,521,474	

- † States where permits not required to carry within the state. Permits only obtained to carry outside of state.
- * Only Florida's, Maine's, Virginia's, and Utah's residential permits are included here.
- ^α May Issue States.
- ¥ Data for three states, Alabama, Georgia and New York State, were obtained by looking at NICS background checks for concealed handgun permits. These data are not perfect. We got similar numbers using select county data for some counties in New York State and then extrapolating up to the state rate, but the table only reports the NICS data. For New York we relied on Broome, Erie, Fulton, Herkimer, Otsego, and Saratoga Counties as well as New York City

http://crimepreventionresearchcenter.org/2014/09/more-misleading-information-from-bloombergs-everytown-for-gunsafety-on-guns-analysis-of-recent-mass-shootings/. For NYC, Gawker used a FOIA release of NYPD licensees. 114 pages of carry licenses with 50 names each = 5,700.

http://gawker.com/5974190/here-is-a-list-of-all-the-assholes-who-own-guns-in-new-york-city.

Table 2: Ranking States by Percent of the Adult population with Permits			
State	% of Adult Population with concealed carry permit		
Alabama [¥]	32.06%		
Indiana	21.57%		
lowa [†]	16.54%		
Georgia [¥]	15.43%		
Pennsylvania	14.35%		
Colorado	14.16%		
Tennessee [†]	13.78%		
Florida*	13.39%		
Utah [†] *	12.79%		
South Carolina	11.42%		
Kentucky [†]	11.39%		
South Dakota [†]	11.21%		
Washington	10.82%		
Virginia*	10.64%		
West Virginia [†]	10.28%		
North Carolina	9.98%		
Wisconsin	9.97%		
Connecticut	9.88%		

Michigan	9.55%
Arkansas [†]	9.37%
Oregon	8.91%
Louisiana	8.78%
Minnesota	8.71%
Ohio	8.51%
Oklahoma [†]	8.50%
Idaho [†]	8.40%
$Massachusetts^\alpha$	8.30%
North Dakota [†]	8.11%
Texas [†]	7.81%
Montana [†]	7.20%
Arizona [†]	7.18%
Wyoming [†]	7.05%
Nevada	6.19%
Nebraska	5.59%
Illinois	4.35%
Kansas [†]	3.63%
Missouri [†]	3.35%
Delaware lpha	3.30%
New Mexico	2.94%
Maine [†] *	2.43%
Alaska [†]	2.19%
New Hampshire [†]	2.10%
Mississippi [†]	2.05%
District of Columbia	1.40%

New York $^{\mathbf{a}}$	1.21%
$Maryland^\alpha$	0.50%
$California^\alpha$	0.39%
Rhode Island lpha	0.21%
New Jersey lpha	0.02%
Hawaii lpha	0.00% (0.02% if include permits for private security)
Vermont [†]	Not Applicable

[†] States where permits not required to carry within the state. Permits only obtained to carry outside of state. These numbers will dramatically underestimate the true rate that guns are legally carried concealed in these states.

 $^{^{\}alpha}$ May Issue States.

^{*} Only Florida's, Maine's, Virginia's, and Utah's residential permits are included here.

[¥] Estimates made using data from NICS background checks for concealed handgun permits.

Table 3: Cost of Getting Permits by State 2021				
State	Permit Type	Initial Handgun Carry Permit Fee	Length Permit is Valid (years)	Cost to carry for 5 years
Alabama	Concealed pistol permit	\$5-\$20 per year (Varies by County)	1-5 years (chosen by applicant)	\$25-\$100 (Varies by County)
Alaska†	Constitutional carry/permit for reciprocity with other states	\$88.25	5	\$88.25
Arizona†	Constitutional carry/permit for reciprocity with other states	\$60	5	\$60
Arkansas†	Constitutional carry/permit for reciprocity with other states	\$91.90; age 65+: \$66.15 (Includes on-line application and background check fee.)	5	\$91.90; age 65+: \$66.15
California	Concealed carry weapons license (May Issue only)	The fee is determined by the DOJ, and shall be "an amount equal to the reasonable costs for processing the application for a new license, issuing the license, and enforcing the license, including any required notices, excluding fingerprint and training costs." In addition, if psychological testing on the initial application is required by the licensing authority, "the applicant may be charged for the actual cost of the testing in an amount not to exceed one hundred fifty dollars (\$150)." (Varies by Issuing Agency)	2	DOJ and local fees: Around \$250-\$350 (Varies by Licensing Authority)

Colorado	Concealed handgun permit	\$52.5 plus additional fees up to \$100 (Varies by County)	5	\$52.5 plus additional fees up to \$100 (Varies by County)
Connecticut	Permit to carry pistol or revolver permit	Residents: \$228.25 = \$70 (Temporary Local Permit Cost) + \$75 (State Background Check) + \$13.25 (Federal Background Check) + \$70 (State Permit Cost); Non-residents with valid permit by recognized jurisdiction: \$158.25 = \$75 (State Background Check) + \$13.25 (Federal Background Check) + \$70 (State Permit Cost)	5	\$228.25 for residents; \$158.25 for non-residents
Delaware	Concealed deadly weapon permits	\$65 for issuing; \$65 for renewal	initial application valid for 3 years; renewal every 5 years thereafter	\$91
District of Columbia	Concealed carry pistol license	\$75 (Application Fee) + \$35 (Fingerprint Processing Fee if your fingerprints are not already on file with the Metropolitan Police Department)	2	\$222.5
Florida	Concealed weapon or firearms license	\$97 = \$55 (Initial License Fee) + \$42 (Fingerprint Fee); Tax collector offices may charge an additional convenience fee of up to \$22 for new licenses.	7	\$69.3
Georgia	Firearms license	\$75 average fee for licensing and fingerprinting (Varies by County)	5	\$75 average fee (Varies by County)
Hawaii	License to carry handgun	\$10	1	\$10
Idaho†	Constitutional carry/permit for reciprocity with other states	\$20 plus additional fees for processing fingerprints and materials (Varies by County)	5	\$20 plus additional fees (Varies by County)

Illinois	Concealed carry handgun license	\$150 for residents; \$300 for out-of-state residents	5	\$150 for residents; \$300 for out-of- state residents
Indiana	License to carry handgun	There is no fee for a qualified or unlimited license. All NEW license applications incur a \$12.95 fee for IDEMIA Electronic Fingerprinting.	5 or Lifetime	\$12.95
lowa†	Constitutional carry/permit for reciprocity with other states	\$50	5	\$50
Kansas†	Constitutional carry/permit for reciprocity with other states	\$112 = \$79.5 (Office of the Attorney General) + \$32.5 (Local Sheriff's Office); \$25 for renewal	4	\$118.25
Kentucky†	Constitutional carry/permit for reciprocity with other states	\$60 = \$20 (Local Sheriff's Office) + \$40(Kentucky State Treasurer)	5	\$60
Louisiana	Concealed handgun carry permit	Five Year Permit: \$125 (age 21-64) or \$62.5 (age 65+); Lifetime Permit: \$500 (age 21-64) or \$250 (age 65+)	5 or Lifetime	\$125; age 65+: \$62.5
Maine†	Constitutional carry/permit for reciprocity with other states	Residents: \$35 for an original application and \$20 for a renewal; Nonresidents: \$60 for an original or renewal application	4	\$40 for residents; \$75 for non- residents
Maryland	Handgun wear and carry permit	\$75 plus fingerprint fees for original; \$50 for renewal	initial application valid for 2 years; renewal every 3 years thereafter	\$125 plus fingerprint fees
Massachusetts	License to carry	\$100	6	\$83.3
Michigan	Concealed pistol license	\$100	4-5	\$100

Minnesota	Permit to carry pistol	not to exceed the actual and reasonable direct cost of processing the application or \$100 (Varies by County)	5	Up to \$100 (Varies by County)
Mississippi†	Constitutional carry/permit for reciprocity with other states	\$112	5	\$112
Missouri†	Constitutional carry/permit for reciprocity with other states	a nonrefundable fee not to exceed \$100 for processing an application (Varies by County)	5	Up to \$100 (Varies by County)
Montana†	Constitutional carry/permit for reciprocity with other states	\$55 = \$50 (Issuance Fee) + \$5 (Fingerprint Processing Fee); \$25 for renewal	4	\$61.25
Nebraska	Permit to carry a concealed handgun	\$100	5	\$100
Nevada	Concealed carry handgun permit	not to exceed \$60 (FBI fees will be extra)	5	Up to \$60 (FBI fees will be extra)
New Hampshire†	Constitutional carry/permit for reciprocity with other states	\$10 for residents; \$100 for non-residents	5	\$10 for residents; \$100 for non- residents
New Jersey	Concealed carry handgun permit	\$20	2	\$50
New Mexico	Concealed handgun carry permit	\$100 = \$56 (Application Fee paid to NMDPS) + \$44 (Background Check paid to Cogent) for application; \$75 = \$31 (Application Fee paid to NMDPS) + \$44 (Background Check paid to Cogent) for renewal	4	\$118.75
New York	Firearms license to carry concealed	\$10-\$200 plus fingerprint fees (Varies by County)	5	\$10-\$200 plus fingerprint fees (Varies by County)

New York City	Concealed carry handgun license	\$340 plus fingerprint fees	3	\$566.67 plus fingerprint fees
North Carolina	Concealed handgun permit	\$80 (Non-refundable Fee) plus fingerprint fees up to \$10	5	\$90
North Dakota†	Constitutional carry/permit for reciprocity with other states	\$60	5	\$60
Ohio	License to carry a concealed handgun	\$67 for applicants with 5+ years residency; \$67 plus the actual cost of having a background check performed by FBI (generally \$77 in total) for applicants with less than 5 years residency	5	\$67 for 5+ years residents; \$77 for less than 5 years residents
Oklahoma†	Constitutional carry/permit for reciprocity with other states	\$125 = \$25 (Local Sheriff's Office) + \$100 for 5-year license	5 or 10	\$125
Oregon	Concealed handgun license	\$65 = \$15 (Fingerprint Check Fee paid to State Police) + \$50 (Local Sheriff's Office) for issuance; \$50 for renewal	4	\$77.5
Pennsylvania	License to carry handgun	\$20	5	\$20
Rhode Island	License to carry a concealable weapon	\$40	4	\$50
South Carolina	Concealed weapon permit	\$50	5	\$50
South Dakota†	Constitutional carry/permit for reciprocity with other states	\$10	5	\$10
Tennessee†	Constitutional carry/permit for reciprocity with other states	\$65	8	\$40.63

	Average cost of p states is zero.)	\$54.48		
	Average cost of prism't necessary to state.)	\$80.73		
Wyoming†	Constitutional carry/permit for reciprocity with other states	\$64 (Attorney General/DCI) plus processing and fingerprinting fee (Local Sheriff's Office)	5	\$64 plus processing and fingerprinting fee
Wisconsin	Concealed weapon license	\$40 = \$30 (Application Fee) + \$10 (Background Check Fee)	5	\$40
West Virginia†	Constitutional carry/permit for reciprocity with other states	\$50 = \$25 (Application Fee) + \$25 (if approved)	5	\$50
Washington	Concealed pistol license	\$36 plus fingerprinting fees	5	\$36 plus fingerprinting fees
Virginia	Concealed handgun permit	not to exceed \$50 for residents; \$100 for non-residents	5	\$50 for residents; \$100 for non- residents
Vermont†	No permits required/does not issue permits	N/A	N/A	N/A
Utah†	Constitutional carry/permit for reciprocity with other states	\$53.25 for residents; \$63.25 for non-residents	5	\$53.25 for residents; \$63.25 for non-residents
Texas†	Constitutional carry/permit for reciprocity with other states	\$40 for an original LTC; \$40 for renewal	initial licenses last 4 years; renewal licenses last 5 years	\$48

[†] States where permits not required to carry within the state. Permits only obtained to carry outside of state.

III. How much will Permits Increase if the U.S. Supreme Court Strikes Down the "Proper Cause" Requirement?

The U.S. Supreme Court case of New York State Rifle & Pistol Association V. Corlett in November could have a major impact on the number of people with concealed handgun permits. That case will determine whether those requesting permits need to provide a "proper cause" for obtaining a permit. The eight states with that rule have issued permits to only 1.24% of their adult population compared to 10.8% for all the other states.

One state that used to have similarly restrictive rules but dropped them by court order is Illinois. Illinois now has 4.35% of its adult population with permits, though it has taken seven years to get to that rate. When courts forced Illinois to adopt Right-to-Carry rules, they made it as difficult as possible. The total cost of a permit with fees and training in Illinois is over \$400. Presumably, these May Issue states will behave similarly and also make it difficult to get permits.

Seven May Issue have lower permitting rates than Illinois (California, Delaware, Hawaii, Maryland, New Jersey, New York, and Rhode Island), with an average of just 0.59% of the adult population. Massachusetts is the one exception with 8.3%, but that rate varies tremendously across the state.

If these other seven states were with lower permit rates raised their permits to the same rate as Illinois by the Supreme Court striking down a "proper cause" regulation, they would eventually have at least 2.3 million more permits.

IV. The Changing Gender and Race of Permit Holders

Fourteen states, with about 9.2 million permit holders between them, have reported permit data by gender for 2021 (Louisiana, Oklahoma, and Tennessee have that data for 2020). Among those states, women averaged 28.3% of permit holders – slightly increased from 2020. The states represent all regions of the country: Arizona, Connecticut, Florida, Illinois, Indiana, Iowa, Louisiana, Massachusetts, Montana, New Mexico, Oklahoma, Tennessee, Texas, and Washington. No longer including North Carolina in the count.

For seven states, we have the data to make a comparison over a seven or eightyear period. All of these states experienced a general upward trend in female permit holders, though Oklahoma and Texas experienced slight drops in 2018.

- Arizona: the percentage of permit holders who are women rose from 20.8% in 2012 to 21.2% in 2016 to 22.0% in 2018 to 24.1% in 2021.
- Connecticut: from 16.7% in 2012 to 22.3% in 2018 to 23.7% in 2021.
- Florida: from 18.0% in May 2012 to 24.1% in May 2016 and 26.3% in June 2018 and 28.6% in June 2021.
- Indiana: from 19.6% in 2012 to 23.8% in 2015, 27.6% in 2018 and 31.0% in July 2020.
- Louisiana: from 18.3% in 2009 to 24.1% in 2016, 25.6% in 2018, and 25.3% in 2020.
- North Carolina: from 21.3% in June 2012 to 27.5% in June 2016 to 28.7% in March 2017 (the state stopped providing this information after 2017).
- North Dakota: from 11.2% in 2010 to 24.9% in 2014.
- Oklahoma: from 28.9% in 2012 to 36.3% in 2016 to 33.1% in 2018 and 29.4% in 2020.
- Tennessee: from 25.9% in 2012 to 34.3% in 2016 to 34.6% in 2020.
- Texas: from 22.0% in 2012 to 27.5% in 2018 and 29.2% in August 2021.

■ Washington State: between 2005 and 2014, "the growth rate for women getting new permits [was] twice as fast as that of men." We don't know the exact percentages in those two years, but by 2017, women held 25.2% of permits and 26.7% in September 2021.

In the seven states where we have data by gender for both 2012 and the latest year 2020/2021, the number of permits increased by 248% for women and by 119% for men — a 108.7% faster rate among women.

Fewer states are releasing data on the race of permit holders. Four states have data on permit issuance by race for 2015 and 2020/2021. In these states (Arizona, Louisiana, Oklahoma, and Texas) the number of permits grew at a 135.7% faster rate for blacks than for whites. Permits for Asians grew 93.2% faster than whites.

Several states provide detailed data since 2002 or earlier. Texas provides detailed issuance information on both race and gender from 1996 through 2020. ¹⁹ The data indicate that permitting has increased fastest among blacks, followed closely by Asians, but whites still hold the vast majority of permits.

After Texas reduced its minimum training hours from ten to four in 2012, the growth in permits for Asians, Blacks, and American Indians was rapid. While the number of permits to Blacks grew by 71% in the four years prior to the reduced training requirement, it grew by almost 140% in the four years after 2012. The growth rate of permits for American Indians also doubled after the training requirements were reduced.

When permit data is broken down by race and gender, we find that black females have had the fast growth, especially during the pandemic. The rates of permit holding among American Indian, Asian, Black, and White females all grew much faster than the rates for males in those racial groups. Concealed carry has increased most rapidly among black females. From 2000 to 2020, the rate of

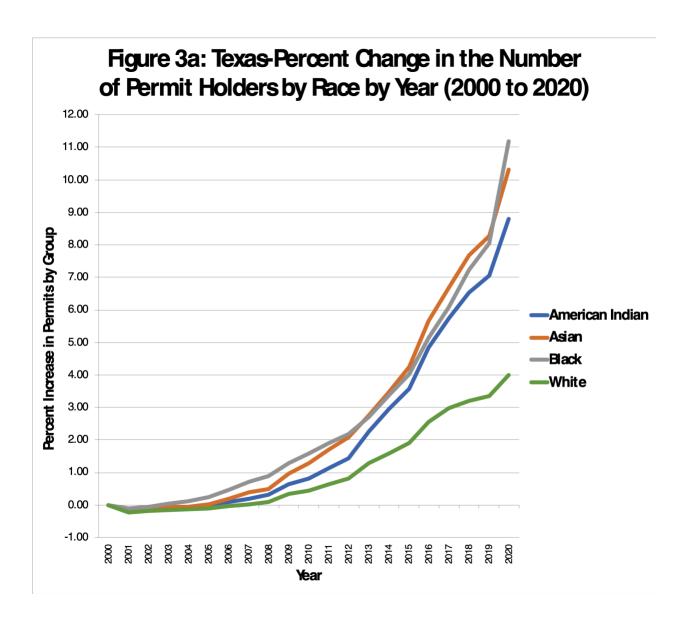
¹⁹ Those who indicated that they were of multiple races were excluded because people's willingness to say that they are of multiple races has changed over time. Thus, it is not possible to know how much of the change is due to people's willingness to identify themselves this way or an actual change in the number of people in this category.

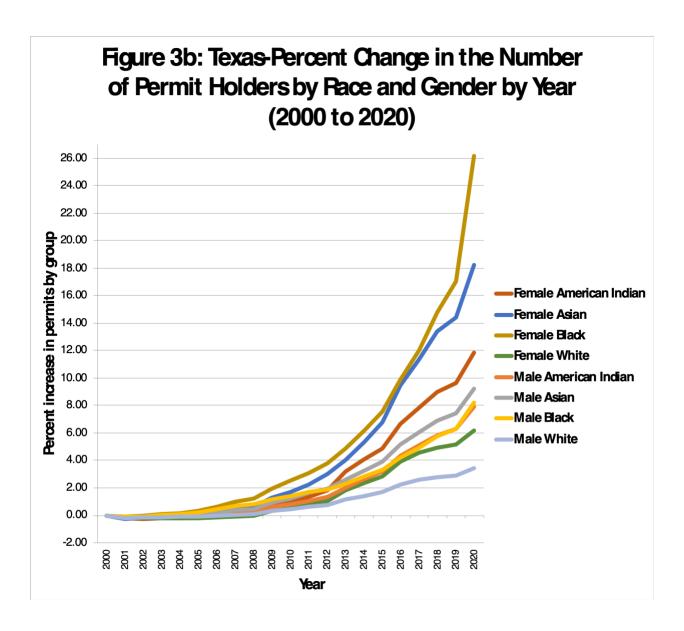
¹⁸ Justin Mayo, Brian M. Rosenthal, and Erika Schultz, "Concealed-carry permits skyrocket, especially for women," The Seattle Times, May 31 2014 (http://www.seattletimes.com/seattle-news/concealed-carry-permits-skyrocket-especially-for-women/).

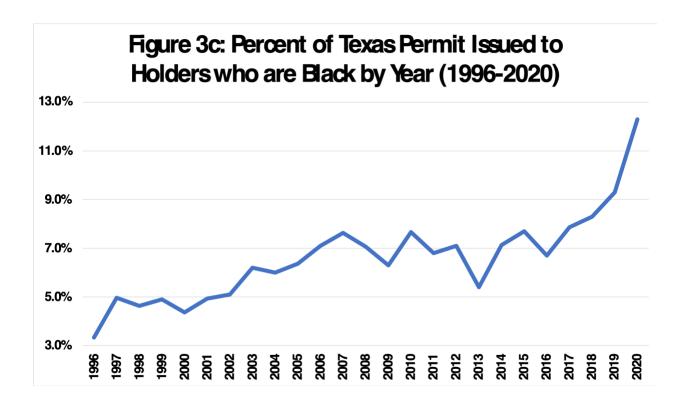
growth was more than four times faster than among white females.

North Carolina has detailed data on the race of permit holders from 1996 to 2016. Again, Asians show the largest growth, followed by American Indians and then Blacks. The growth rate for Blacks is still about twice as fast as that for Whites.

Oklahoma data from 2002 to 2020 also show a similar pattern. Asians are the fastest growing groups, with Blacks and American Indians tied for second the fastest growth rate. The growth in the number of Blacks permits was three times the growth for White permit holders.







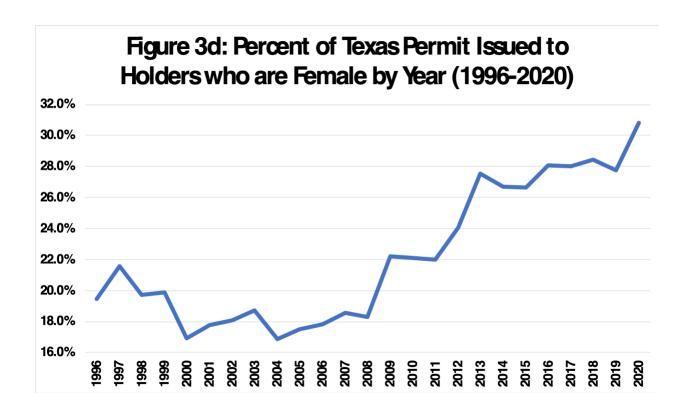


Figure 4a: North Carolina: Percent Change in the Number of Active Permit Holders Issued by Race by Year

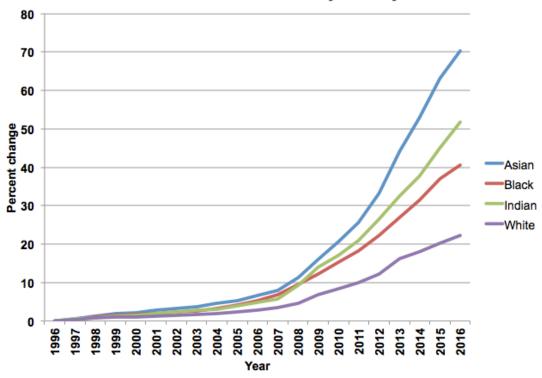


Figure 4b: North Carolina: Percent of Permits held by Blacks

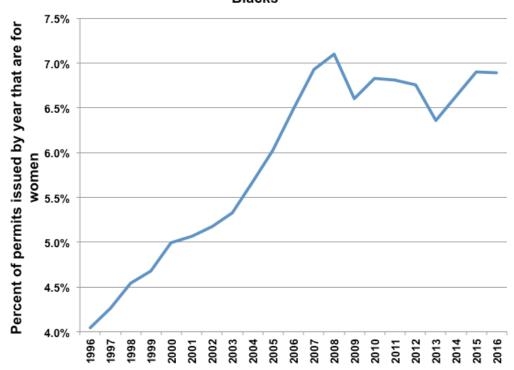
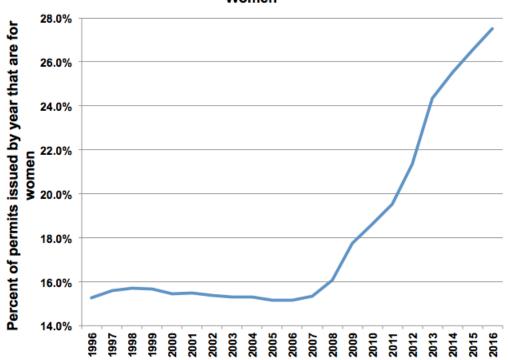
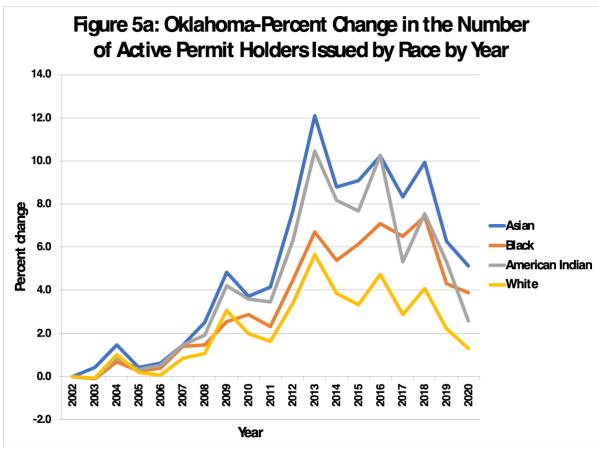
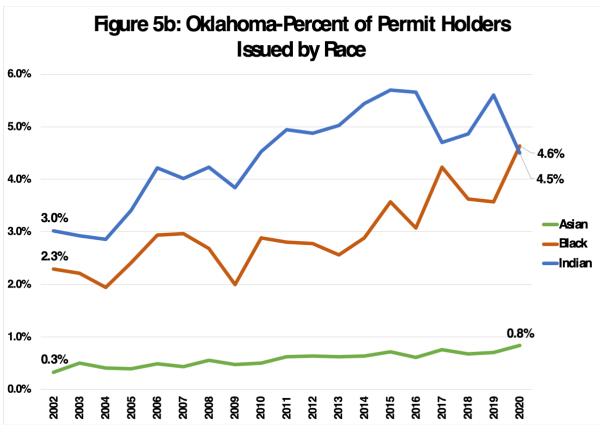


Figure 4c: North Carolina: Percent of Permits held by Women







V. Evidence that "Proper Cause" requirements discriminate against Hispanic and Women when giving out permits

In 2013, LA Weekly obtained a list of the 341 concealed carry permit holders in Los Angeles County, California. That is only about 0.0045% of the 7.7 million adults living in the county in 2013. LA Weekly pointed out that the people given permits were judges, reserve deputy sheriffs, and a small group who gave campaign contributions or gifts to then-Sheriff Lee Baca. Something that LA Weekly didn't do was look at the list to determine the race of those lucky few getting permits. In Los Angeles County in 2013, about 48.1% of the people living there were Hispanic, 9% were black, and 50.7% women.

To check the race of those who received permits, we used two approaches. First, we did Google searches as well as searches on social media to find information on people. Using this, we identified the race of 135 people: 4 Hispanics (3%), 7 blacks (5.2%), 15 Asians (11.1%), and 109 whites. Only 16 were females (11.9%). Hispanics and women had much lower permitting rates than the general population and the rates that those groups obtained concealed handgun permits in places that don't allow authorities discretion in determining whether people have a justifiable need to carry a gun for protection. Asians were not as different than their 14.4% of the population in 2013.

For all 341 names, we used a website that listed the probability that the last name is Hispanic.²¹ We included any last name as Hispanic when the probability of them being Hispanic was at least 5%. Doing that implied that a total of just 22 of the 341 people could be Hispanic (6.5%), still a number dramatically lower than their share of the population. There are three names that we couldn't classify as male or female (Bobbie, Tracy, Robbie), but if you assume that they are all women, only 26 of the 341 permit holders are women (7.6%).

By comparison, this is dramatically lower than 29% of the permit holders being women that we found for eight states in 2012. Eight states that had similar information on race showed that 11% of permit holders were black.

²⁰ Gene Maddaus, "Who's Packing Heat in L.A. County? Sheriff Lee Baca's Gun Permit List Includes Many Personal Friends," LA Weekly, February 14 2013 (http://www.laweekly.com/news/whos-packing-heat-in-la-county-sheriff-lee-bacas-gun-permit-list-includes-many-personal-friends-4174664).

²¹ The website that we used is called "Most common last names for Latinos in the U.S." (http://names.mongabay.com/data/hispanic.html).

Previous work that we have done has discussed the impact of how gun control in Chicago on the poor obtaining handguns.²² In Chicago and DC, the zip codes that have guns under Democrat rules tend to be higher income and much more heavily white areas.

VI. The Impact of Concealed Handgun Permit Fees and Training Requirements on The Type of People Who Get Permits

As noted previously, there are dramatic differences in the costs of concealed handgun permits across states. That has two effects: it determines the number of people who get permits and the type of people who get them. That has important implications for how much concealed handgun laws reduce crime. Empirical research shows that the people who are the most likely victims of violent crime — poor blacks who live in high crime urban areas — are the ones who benefit the most from having concealed handgun permits. ²³ Yet, higher fees and longer training periods prevent poor people from getting permits.

Illinois and Washington, D.C. are the two places that courts have previously forced to move from either no issue or May-Issue to Right-to-Carry rules (Moore v. Madigan 702 f.3d 933 (7th Cir 2012) and Wrenn v. District of Columbia, 864 F.3d 650 (D.C. Cir. 2017)). But while 9.2 percent of American adults outside of California and New York have concealed handgun permits, only 3.37 percent of adults in Illinois and 0.79 percent in D.C. have permits. With only one exception, these rates are lower than all the May-Issue states and a few of the Constitutional Carry states where permits are not required. When courts forced Illinois and D.C. to adopt Right-to-Carry rules, they made it as difficult as possible. As previously mentioned, the total cost of a permit with fees and training in Illinois is over \$400. In D.C., it is about \$570.²⁴

Texas provides unique information on the race of permit holders as well as having significant changes in both the permit fees and training requirements. On September 1, 2013, Texas reduced the training requirement to obtain a permit

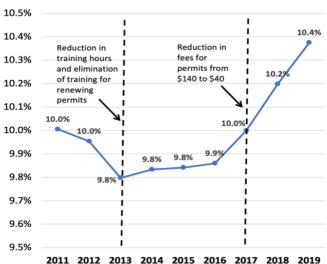
Fox News, March 12 2013 (http://www.foxnews.com/opinion/2013/03/12/can-poor-people-be-trusted-with-guns.html).

²² John R. Lott, Jr., "Can poor people be trusted with guns?

²³ John R. Lott, Jr., More Guns, Less Crime: Understanding Crime and Gun Control Laws, University of Chicago Press, 2010.

from ten hours to four hours and eliminated the training requirement for renewing the permit. On September 1, 2017, Texas reduced permit fees for a five-year permit from \$140 to \$40. The question is: do higher costs of getting a permit differentially impact blacks and other minorities? The answer looks clearly yes.

Figure 6
Percent of Concealed Handgun
Permit Holders who are Black

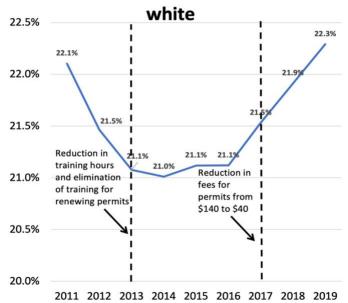


The graphs show a common pattern: the percent of concealed handgun permits held by blacks and non-whites fell before Texas reduced the training requirement in 2013. Reducing both the costs of training and fees quickly increased blacks' and minorities' share of the permits. Blacks' share of permits fell to 9.8% in 2013 and then rose to 10.4% in 2019. While permits increased dramatically from 691,475 in 2013 to 1,416,698 in 2019, permits for blacks and non-whites were growing faster than for whites.

Electronic copy available at: https://ssrn.com/abstract=3937627

²⁵ All the data for Texas is available in Reports and Statistics, Texas Department of Public Safety (https://www.dps.texas.gov/section/handgun-licensing/reports-statistics-1).

Figure 7
Percent of Concealed Handgun
Permit Holders who are Non-



This discussion raises the concern that requiring New York to issue concealed handgun permits on a Right-to-Carry basis will result in them adopting rules that make permits very costly and prevent many of those who need permits the most from obtaining them. This prevents poor minorities, the very people who benefit the most from owning guns, from having them. This underscores why the Court needs to clearly reaffirm the fundamental nature of the right, to prevent states from engaging in regulations to limit the effect of the Court's decisions.

VII. Examples of People who are facing death threats and prevented from getting permits in states with discretionary permitting rules

- -- Cases in San Francisco²⁶
 - -- Woman who had a criminal protective order (2014)
 - -- Corrections officer, denied three times, last time in October 2013. Inmates had clearly threatened him.
 - -- Former Del Norte County (California) deputy district attorney who was worried that past felons that he had put in prison would harm him.
- -- New Jersey
 - -- Israel Albert Almeida had evidence that a "tenant's live-in boyfriend threatened to kill him" (2015).²⁷
 - -- Marc Stephens faced multiple death threats (2013)²⁸
 - -- Lt. Col. Terry Russell "applied for a concealed carry permit as military personnel and especially personnel that work at highly sensitive areas (like the Picatinny Armory) are at higher risk of terrorist attacks." (2016)²⁹
- -- New York

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²⁶ Matt Drange, "Want to carry a concealed gun? Live in Sacramento, not San Francisco," Reveal, June 12 2015 (https://www.revealnews.org/article/want-to-carry-a-concealed-gun-live-in-sacramento-not-san-francisco/).

²⁷ Joe Carlson, "Second Amendment group backs Andover Twp. man's bid to carry gun," New Jersey Herald, March 1 2015 (http://www.njherald.com/story/28230557/second-amendment-group-backs-andover-twp-mans-bid-to-carry-gun#).

²⁸ Chris Eger, "New Jersey man fights state gun permit law all the way to Supreme Court," Guns.com, January 30 2017 (http://www.guns.com/2017/01/30/new-jersey-man-fights-state-gun-permit-law-all-the-way-to-supreme-court/).

²⁹ Sam Hoober, "CCW Weekend: What Constitutes "Good Cause" In May-Issue States," November 5 2016 (http://dailycaller.com/2016/11/05/ccw-weekend-what-constitutes-good-cause-in-may-issue-states/).

- -- John Stossel, Fox News Host, New York City 2013: Denied a permit despite providing evidence of many death threats.³⁰
- -- Sean McCarthy served as a key witness that sent members of the "Pagans Outlaw Motorcycle Club" to prison. In 2017, he tried to get a permit as he was worried that he faced retribution.³¹

-- Washington, DC

-- In 2016, Corrections Officers Robert Smith, Ronald DuBerry, Harold Bennette, and Maurice Curtis, who had all received death threats from inmates that they had once guarded, were finally granted permit licenses but only after a case that they took to the DC Circuit Court.³²

VIII. Permit Holders are Extremely Law-abiding

It is very rare for permit holders to violate the law. In order to appreciate how incredibly rare these violations are, one needs to remember that there are over 21.52 million permit holders in the US. Indeed, it is impossible to think of any other group in the US that is anywhere near as law-abiding.

To get an idea of just how law-abiding concealed handgun permit holders are, we need only compare them to police. According to a study in Police Quarterly, police committed an average of 703 crimes per year from 2005 to 2007.³³ 113 of these involved firearms violations. This is likely to be an underestimate, since not all

³⁰ "The Insane Gun Laws of NYC," Fox News, November 16 2013 (https://www.youtube.com/watch?v=24jRaxXT7JQ).

³¹ Michael O'Keeffe, "Former club manager sues county over gun permit denial," Newsday, March 30 2017 (http://www.newsday.com/long-island/former-club-manager-sues-county-over-gun-permit-denial-1.13340941).

³² Fox News, "DC must let ex-prison guards pack heat, federal court rules," Fox News, June 3 2016 (http://www.foxnews.com/us/2016/06/03/dc-must-let-ex-prison-guards-pack-heat-federal-court-rules.html).

³³ Phil Stinson, J Liederbach and TL Freiburger, "Exit Strategy: An Exploration of Late-Stage Police Crime," Police Quarterly December 2010 13: 413-435. Data on the number of full-time law enforcement employees is available from the FBI Uniform Crime Reports from 2005 to 2007, Table 74 (https://www2.fbi.gov/ucr/05cius/data/table 74.html).

police crimes receive media coverage. The authors of the study may also have missed some media reports.

With about 685,464 full-time police officers in the U.S. from 2005 to 2007, we find that there were about 103 crimes per hundred thousand officers. For the U.S. population as a whole, the crime rate was 37 times higher -- 3,813 crimes per hundred thousand people.

Perhaps police crimes are underreported due to leniency from fellow officers, but the vast crime gap between police and the general populace is indisputable.

Even given the low conviction rate for police, concealed carry permit holders are even more law-abiding than police. Between June 30, 2020 and June 30, 2021, Florida revoked 819 concealed handgun permits for any reason, including misdemeanors or felonies. With over 2.5 million permit holders during this period, this is a rate in the hundredths of one percentage point. Of the 26,304 total convictions in the Texas DPS 2020 report, only 114 — or. 0.43 percent — were convictions of LTC holders, a conviction rate of 6.7 per 100,000.³⁴

Between October 1, 1987 and December 31, 2011, there were 168 revocations for firearms related violations in Florida (after <u>January 2011</u>, Florida stopped breaking out the firearms related violations by themselves). Over that period the average number of valid permits per year was 284,423, so the average annual revocation rate for firearm violations was 0.002%. For Texas, permit revocations for firearms related violations amounted to 21 or 0.0012% of permit holders.

Among police, firearms violations occur at a rate of 16.5 per 100,000 officers. Among permit holders in Florida and Texas, the rate is only 1.4 per 100,000. That is a rate of just 1/12th the rate for police officers. But there's no need to focus on Texas and Florida — the data are similar in other states.

Electronic copy available at: https://ssrn.com/abstract=3937627

³⁴ https://www.dps.texas.gov/sites/default/files/documents/rsd/ltc/reports/convictionratesreport2020.pdf

Table 4: Revocation Rates for permit holders in 2021		
State	Rate	Source
Alaska	0.083%	Eric Gaffney, Records & Licensing Supervisor, Department of Public Safety (907) 269-5634
Arizona	0.009%	https://www.azdps.gov/services/public/cwp? qt-cwp_menu_=11#qt-cwp_menu_
Connecticut	0.585%	Imisa Rivera, Unit Supervisor, Special Licensing & Firearms Unit (860) 685-8011
Florida	0.032%	https://www.fdacs.gov/content/download/7 499/file/cw_monthly.pdf
Louisiana	0.010%	http://www.lsp.org/pdf/2020_CHP_Annual_L egislative_Report.pdf
Maryland	0.335%	Patrick McCrory Jr., First Sergeant / Assistant Commander, Maryland Department of State Police, Licensing Division (410) 653-4465
Massachusetts	0.033%	Michaela Dunne, Deputy Commissioner, Massachusetts Department of Criminal Justice Information Services (617) 660-4682
Michigan	0.204%	https://www.michigan.gov/documents/msp/ CPL_Annual_Report_2019- 2020_711670_7.pdf
Montana	0.104%	Alden Tonkay, Office of The Attorney General, Montana Department of Justice (406) 444-2026
New Mexico	0.025%	Santana L. Villanueva, IPRA Coordinator, Department Of Public Safety, Law Enforcement Records Bureau

		(505) 827-9225
North Carolina	0.097%	Shannon Hanes, Business and Technology Application Analyst, North Carolina State Bureau of Investigation (919) 582-8600
Ohio	0.055%	https://www.ohioattorneygeneral.gov/Files/ Reports/Concealed-Carry-Annual-Reports- (PDF)/2020-CCW-Annual-Report
Oklahoma	0.052%	https://osbi.ok.gov/file/9406/download?toke n=9cZTCb8m
South Carolina	0.266%	https://www.sled.sc.gov/cwp.html#stats
Tennessee	0.120%	https://www.tn.gov/content/dam/tn/safety/documents/handgun-permit-reports/HandgunCarryPermitsReport2020.pd f
Texas	0.034%	https://www.dps.texas.gov/sites/default/file s/documents/rsd/ltc/reports/2020calendar/b yrace_sex/4licensesrevoked.pdf
Utah	0.107%	https://bci.utah.gov/firearm- transfers/history-overview-statistics/firearm- transfer-concealed-firearm-permit-statistics/
Virginia*	0.145%	Michael S. Matthews, Manager of Firearms Transaction Center, Va. State Police (804) 674-2210
Washington	This data is problematic, waiting for WPDC's clarification	Gaylene Schave, Washington Public Disclosure Coordinator

Wisconsin 0.249%	Paul M. Ferguson, Office of Open Government, Wisconsin Department of Justice (608) 267-2220
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^{*}Virginia resident concealed handgun permits data.

Listed above are the recent revocation rates in 20 states. Most of these rates include revocations for any reason, including people moving out of the state, and for the states where the revocation rates are higher than hundredths of a percentage point are due to residency revocations. People can also lose their permits for some types of traffic violations, for forgetting to have their permits with them, or for being charged with or convicted on a violent misdemeanor or felony. In Ohio, most of these revocations were apparently a result of handgun course teachers not spending the required number of hours teaching their classes.³⁵

Since permit holders commit virtually no crimes, right-to-carry laws can't increase violent crime rates (see appendix).³⁶

IX: Deterring Crime

Many factors affect crime rates: arrest and conviction rates, policing policies, prison, demographics, income, poverty, and education. But concealed carry laws

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³⁵ "Concealed carry instructor allegedly gave out 170 invalid training certificates," The News-Herald (Ohio), May 25 2015 (http://www.news-herald.com/general-news/20150525/concealed-carry-instructor-allegedly-gave-out-170-invalid-training-certificates); "About 50 gun permits invalid after two instructors accused of forgery," The Columbus Dispatch, July 15 2016

⁽http://www.dispatch.com/content/stories/local/2016/07/14/Concealed-carry-permits-bad.html); Lynn Thompson, "Silent Justice for gun permits," Bryan (Ohio) Times, February 4 2015 (http://www.bryantimes.com/news/local/article_35d9b7bd-10c7-5d86-b9fe-a56843d73d91.html); "CCW Instructors get jail for cutting class short," Lima (Ohio) News, November 25 2014 (http://limaohio.com/archive/18890);

³⁶ A detailed discussion of these numbers and how the percentages are calculated is available here (https://crimeresearch.org/2017/07/badly-flawed-misleading-donohue-aneja-weber-study/).

are also part of the story, especially when a large percentage of the population has permits. The overwhelming majority of peer-reviewed academic research by economists and criminologists concludes that ownership of permitted concealed handguns causes a reduction in violent crime. The debate is between those claiming a reduction in crime and those denying any effect (for a survey of the academic research, see Lott, "What a balancing test will show for right-to-carry laws," University of Maryland Law Review (2012): 1205-1218).

Most research, however, focuses on what states allow right-to-carry, not the more relevant question of how many people actually have permits. (Only peer-reviewed studies by John Lott in the second and third editions of More Guns, Less Crime [University of Chicago Press, 2000 and 2010] use the number of permits to measure the impact of concealed carry laws). Empirical tests should measure whether crime rates fell relatively sharply in those states with the largest percentage of permit holders.

In 2014, the seven states with constitutional carry had much lower rates of murder and violent crime than did the seven jurisdictions with the lowest percentages of permit holders. Indeed, the murder rate was 31 percent lower in the states not requiring permits. The violent crime rate was 28 percent lower.

Compared to the rest of the country, the 25 states with the highest concealed carry rates experienced markedly lower rates of murder and violent crime.

Of course, such a comparison is far too simplistic. There are many factors that influence crime rates, and simple, cross-sectional comparisons are unable to account for all of them. We can account for differences across states only by looking at how crime rates vary before and after changes in a state's concealed carry laws.

States have adopted concealed handgun laws in different years and issued permits at different rates. This allows for revealing comparisons (see Appendix for a large and growing body of peer-reviewed literature). We must look across states and compare changes in crime rates with changes in the rates of permit holding. Doing so has consistently revealed a very strong relationship between more permits and less violent crime (e.g., Lott, More Guns, Less Crime, University of Chicago Press 2010 and Lott 2012).

Our analysis here doesn't provide such sophisticated estimates, simply because the necessary data will not be available for at least a couple of years. Thus, this report should only be viewed as suggestive.³⁷

Instead of just comparing states that don't require permits with those that do, it is also possible to look just at states that require permits. After accounting for the per capita number of police, new prison admissions, and demographics, this state level permit data suggests that each 20 percent increase in the rate of adults with permits (about one percentage point) is roughly associated with a 15 percent drop in the murder rate. Since the latest state level crime data is only available through 2014, the 2011 and 2014.³⁸

Using permit and murder data from 2011 through 2014, we find that states with the sharpest increases in permits had the largest percentage drops in murder rates. A 10 percent increase in the share of the adult population with permits reduces the murder rate by 1.4 percent.³⁹

In(murder rate) = -.2499 (7.15) percent of adults with permits -.8197 (5.50) police per 1,000 Americans -0.0023 (3.41) Prison Population per 100,000 people + 0.0068 (2.51) year time trend -8.95 (1.76) Constant

Using the percent of the population in prison instead of a time trend produced very similar results.

Percent change in murder rates = -.136 (1.38) the percent change in the share of the adult population + .212 (0.99) Constant

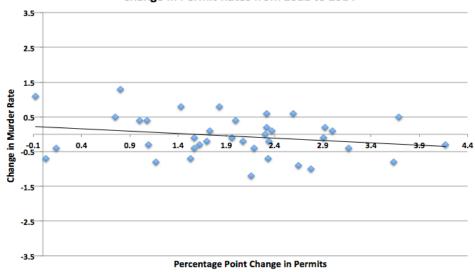
F-statistics = 1.92, Adjusted R-squared = 0.0242

³⁷ Regressing the natural log of the murder rate on the percent of the adult population with permits, the number of full-time sworn police officers per 1,000 Americans, and a time trend finds:

³⁸ To estimate this we ran a couple simple regressions on the murder rate on the percentage of adult population with permits as well as with and without state and year fixed effects. There is a lot of noise in these estimates both because the permit numbers come from many different years as well as the estimated number of murders in 2013. These estimates have a great deal of measurement error and should only be taken as suggestive. That said, the simplest estimate regressing the murder rate on the percentage of the adult population with permits produces a coefficient and absolute t-statistics of - 12.68 (1.66). With fixed effects, the estimate was 6.8 (0.82).

³⁹ Regressing the percent change in murder rates on the percent change in the share of the adult population between 2011 and 2014 gives us this:

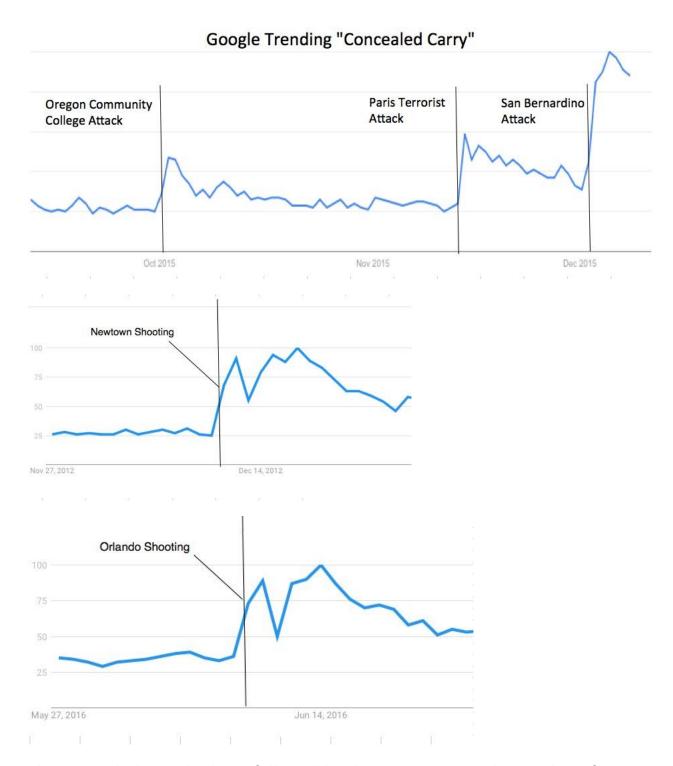
Comparing the Change in Murder Rates and the Percentage Point Change in Permit Rates from 2011 to 2014



We used the GAO report on percent of the population with permits for 2011 (http://www.gao.gov/assets/600/592552.pdf). There were obvious errors in the GAO report for Maine and Connecticut. For example, in 2011, the GAO states that there were only 4,000 concealed handgun permits. That would imply an amazing 725 percent increase in permits between 2011 and 2013. For a permitting system that had been around for decades and no recent change in their laws, it would be surprising to have any state see that type of change. Maine's Special Investigations Unit told us that there were in fact 24,000 in 2011. Possibly the GAO simply left off the number "2" when then recorded this information. In Connecticut, we had a smaller number of permits in 2011 (115,000).

X. Why is the Number of Permits Increasing?

A simple Google Trends search shows that people's interest in concealed carry has spiked in the wake of recent mass public shootings. Here is the search activity after four notable attacks.



These attacks have also been followed by sharp increases in the number of

permits being issued. With about 2.04 million new concealed handgun permits issued in just the last year — bringing the total to 21.52 million — Americans have clearly done more than simply look up information on the Internet.

The surge in concealed handgun permits corresponds closely with opinion polls on guns. Take a series of polls by the Pew Research Center. In December 2012, 48% of respondents said that owning a gun "protected them from being crime victims" as opposed to 37% who answered that it would be "putting people's safety at risk." By December 2014, people's positive impressions of gun ownership had grown to a margin of 57-to-38.

Similar changes can be seen in polls by Gallup and ABC News-Washington Post.⁴¹ They asked a more narrow question: whether having a gun in the home makes the home safer or more dangerous. The change has been dramatic. In 2000, Gallup found that only 35 percent of Americans thought that owning a gun made their home safer. By 2014, that number had soared to 63 percent.

It's not just that Americans think that having a gun makes them safer as individuals. They also feel better knowing that their neighbors are armed. A Rasmussen poll from this past June found that a 68-to-22 percent margin of Americans "feel safer in a neighborhood where guns are allowed."⁴²

A poll by PEW helps to explain why there has been such a large increase in concealed handgun permits among blacks and women. The poll shows a 25 percentage point increase in the proportion of blacks with a favorable view of gun ownership. This is the largest increase of any group. The increase among all women was 11 percentage points, and the increase among men was 8 percentage points.

⁴⁰ Pew Research Center, "Growing Public Support for Gun Rights: More Say Guns Do More to Protect Than Put People at Risk," December 10 2014 (http://www.people-press.org/2014/12/10/growing-public-support-for-gun-rights/).

⁴¹ Justin McCarthy, "More Than Six in 10 Americans Say Guns Make Homes Safer," Gallup, November 7, 2014 (ndication). Scott Clement and Peyton Craighill, "Majority of Americans say guns make homes safer," Washington Post, April 18, 2013 (http://www.washingtonpost.com/blogs/the-fix/wp/2013/04/18/majority-of-americans-say-guns-make-homes-safer/).

⁴² Rasmussen Reports, "Americans Prefer Living in Neighborhoods With Guns," June 12 2015 (http://www.rasmussenreports.com/public_content/politics/current_events/gun_control/amer icans_prefer_living_in_neighborhoods_with_guns).

Data Sources for Number of Concealed Handgun Permits, fees for permits, and the length of time that a permit is valid.

State	Data Source
Alabama	NICS Firearm Checks https://www.fbi.gov/file-repository/nics_firearm_checksmonth_year_by_state_type.pdf/view Chad Petri, "Sheriffs, police chiefs oppose ending concealed carry permits," Times Daily, February 20, 2019. https://www.timesdaily.com/news/sheriffs-police-chiefs-oppose-ending-concealed-carry-permits/article_d49d2fab-5f75-572f-8826-12d640323d7c.html
Alaska	Eric Gaffney, Records and Licensing Supervisor, Alaska Department of Public Safety Alaska Department of Public Safety, Records and Information, Permits Licensing-Permits https://dps.alaska.gov/Statewide/R- I/PermitsLicensing/Permits
Arizona	Arizona Department of Public Safety, Concealed Weapons and Permits - Statistics and Fees http://www.azdps.gov/services/public/cwp Arizona Administrative Code, Department of Public Safety (DPS) - Concealed Weapons Permits R13-9-204 http://apps.azsos.gov/public_services/Title_13/13-09.pdf
Arkansas	Bill Sadler, Arkansas State Police - Public Information Officer Arkansas State Police - Concealed Handgun Carry Licensing https://www.ark.org/asplicense/chcl_application/chcl.aspx Arkansas Code - Concealed Handgun Carry Licensing §5-73- 302 https://static.ark.org/eeuploads/asp/CHCL_statutes_effective_11042013.pdf

California	David G. Savage, "Supreme Court agrees to decide whether gun owners have right to carry a weapon in public," Los Angeles Times, April 26, 2021. https://www.latimes.com/politics/story/2021-04-26/supreme-court-agrees-to-decide-whether-gun-owners-have-right-to-carry-a-weapon-in-public California Penal Code sections 26185, 26190, and 26220 "How to Get a CCW Permit in California", Pride Legal, March 19, 2021 https://pridelegal.com/ccw-permit-california/
Colorado	CBI Firearms InstaCheck Unit — InstaCheck Statistics https://cbi.colorado.gov/sections/firearms-instacheck- unit/instacheck-statistics CBI Firearms InstaCheck Unit — Concealed Handgun Permit (CHP) Fees https://cbi.colorado.gov/sections/firearms-instacheck- unit/concealed-handgun-permit-chp CBI Firearms InstaCheck Unit — Concealed Handgun Permit (CHP) Statutes C.R.S. 18-12-204 (Permit contents-validity- carrying requirements.) https://cbi.colorado.gov/sites/cbi/files/C.R.S.%2018-12- 204.pdf
Connecticut	Imisa Rivera, Unit Supervisor, Special Licensing & Firearms Unit https://portal.ct.gov/-/media/DESPP/CSP/files/DPS-799-C.pdf?la=en
Delaware	Carrying Concealed Deadly Weapon (CCDW) Monthly Report https://courts.delaware.gov/forms/download.aspx?ID=12540 8 Delaware Courts - Concealed Deadly Weapons http://courts.delaware.gov/superior/weapons.aspx

District of Columbia	Hugh Carew, Officer, Public Information Office, Office of Communications, Metropolitan Police Department Instructions for Submitting an Application for a Concealed Carry Pistol License https://dcgov.seamlessdocs.com/f/InstructionsForConcealed CarryPistolLicenseApplication D.C. Mun. Regs. tit. 24 § 2340.5 https://mpdc.dc.gov/sites/default/files/dc/sites/mpdc/page_content/attachments/DC%20Regulations%20for%20Licenses %20for%20Concealed%20Pistols_through%20August%2025% 202017.pdf
Florida	Florida Department of Agriculture and Consumer Services, Division of Licensing, Concealed Weapon or Firearm License Summary Report http://www.freshfromflorida.com/content/download/7499/ 118851/cw_monthly.pdf Concealed Weapon or Firearm: Section 790.06, Florida Statutes, Fee Schedule http://www.freshfromflorida.com/content/download/7438/ 118429/License_Fees.pdf Florida Department of Agriculture and Consumer Services, Concealed Weapon License — Concealed Weapon License FAQ https://www.freshfromflorida.com/Consumer- Resources/Concealed-Weapon-License/Concealed-Weapon-License-FAQ
Georgia	NICS Firearm Checks https://www.fbi.gov/file-repository/nics_firearm_checksmonth_year_by_state_type.pdf/view Georgiacarry.org Applying for a Firearms License https://georgia.gov/apply-firearms-license
Hawaii	Hawaii Rifle Association - Hawaii Gun Laws http://hawaiirifleassociation.org/hawaii-gun-laws/ HRS §134-9 Licenses to carry

	https://www.capitol.hawaii.gov/hrscurrent/Vol03_Ch0121-0200D/hrs0134/HRS_0134-0009.htm
Idaho	Jennifer Hecock, ISP/BCI Auditing and Training Specialist/Applicant, Idaho State Police Statute 18-3302. Issuance of Licenses to Carry Concealed Weapons https://legislature.idaho.gov/statutesrules/idstat/Title18/T18CH33/SECT18-3302/
Illinois	E-mail: Illinois State Police, Freedom of Information Officer ISP.FOIA.Officer@illinois.gov; FOIA_Officer@isp.state.il.us https://www.ispfsb.com/Public/AboutTheAct.aspx
Indiana	Indiana State Police Firearms Licensing Statistics https://www.in.gov/isp/2963.htm Indiana State Police, Firearms Handgun Licensing Application Fees https://www.in.gov/isp/firearms-licensing/get-more-information/fees/
Iowa	Rusty Ringler, Program Services Bureau Chief, Iowa Department of Public Safety, Program Services Bureau Iowa Department of Public Safety, Division of Administrative Services – Weapon Permit https://dps.iowa.gov/divisions/administrative- services/weapons-permit Chapter 724 of the Iowa Code and Administrative Rules, 661, Chapter 91 HF756 - Iowa's New Weapon Permit Law https://dps.iowa.gov/hf756-iowas-new-weapon-permit-law
Kansas	Sara Miller, Licensing Unit Director, Office of Kansas Attorney General Derek Schmidt Kansas Personal and Family Protection Act [K.S.A 75-7c01 et. seq.] https://ag.ks.gov/docs/librariesprovider15/documents/conce aled-carry-statutes.pdf?sfvrsn=d8ad9753_30 Kansas Attorney General, Concealed Carry Licensing Unit

	https://ag.ks.gov/licensing/concealed-carry
Kentucky	Kentucky State Police-CCDW Annual Stats Reports http://kentuckystatepolice.org/ccdw/ccdw-home/ccdw- annual-stats-reports/ Kentucky State Police, Concealed Deadly Weapons http://kentuckystatepolice.org/ccdw/ccdw-home/ccdw- faqs/
Louisiana	Louisiana.gov, Department of Public Safety, Louisiana State Police, Sections of LSP, Concealed Handgun Permit Unit http://www.lsp.org/handguns.html
Maine	Det. Jarod I. Stedman, Detective - Weapons and Professional Licensing Unit, Commander - MSP Underwater Recovery Team State of Maine Laws Relating to Permit to Carry Concealed Handguns http://www.maine.gov/dps/msp/licenses/documents/Weapons/CFP%20Booklet.pdf
Maryland	Patrick Mccrory Jr., First Sergeant / Assistant Commander, Maryland Department of State Police, Licensing Division Maryland State Police - Handgun Wear and Carry Permit https://mdsp.maryland.gov/Organization/Pages/CriminalInve stigationBureau/LicensingDivision/Firearms/WearandCarryPermit.aspx
Massachusetts	Michaela Dunne, Deputy Commissioner, Massachusetts Department of Criminal Justice Information Services Massachusetts Government - Gun Ownership in Massachusetts https://www.mass.gov/info-details/gun-ownership-in-massachusetts#Training%20Requirements

Michigan	Michigan State Police - CPL Applications by County and Status
	https://www.michigan.gov/documents/msp/All Statuses Re
	<u>port 647845 7.pdf</u>
	Michigan State Police - Concealed Pistol Application and Instructions
	https://www.michigan.gov/msp/0,4643,7-123- 1878_1591_3503_4654-10929,00.html
	Michigan State Police - Concealed Pistol License Renewal Information
	https://www.michigan.gov/msp/0,4643,7-123- 1878_1591_3503_4654-10955,00.html
	Judith M. Strobel, Senior Legal Analyst, Minnesota Bureau of Criminal Apprehension
	Bureau of Criminal Apprehension-Firearms
	https://dps.mn.gov/divisions/
	bca/bca-divisions/administrative/Pages/firearms.aspx
Minnesota	Minnesota Bureau of Criminal Apprehension – Permit to Carry FAQ
	https://dps.mn.gov/divisions/bca/bca-
	divisions/administrative/Pages/Permit-to-Carry-FAQ.aspx
	Minnesota Statutes §624.714
	https://www.revisor.mn.gov/statutes/cite/624.714
Mississippi	Robert E. Wentworth, Staff Officer, Legal Dept., MS Dept. of Public Safety
	Mississippi Dept. of Public Safety, Firearm Permit
	Applications & Forms – Firearm Permit Fees
	https://www.driverservicebureau.dps.ms.gov
	/sites/default/files/2021-
	07/Firearm%20Permit%20Fees.pubpdf

	Miss. Code Ann. § 45-9-101(1)(a) https://www.driverservicebureau.dps. https://www.driverservicebureau.dps. https://www.driverservicebureau.dps. https://www.driverservicebureau.dps.
Missouri	Email: Missouri State Highway Patrol mshppied@mshp.dps.mo.gov Missouri Revised Statutes §571.101 https://revisor.mo.gov /main/OneSection.aspx?section=571.101&bid=33875&hl=
Montana	Alden Tonkay, Attorney General's Office, Montana Department of Justice Montana Code § 45-8-322 https://leg.mt.gov/bills/mca/title_0450/ chapter_0080/part_0030/section_0220/0450-0080-0030-0220.html H.B. 102 (2021) https://leg.mt.gov/bills/2021/billpdf/HB0102.pdf
Nebraska	Nebraska State Patrol, Public Records https://nebraskastatepatrol.govqa.us/ WEBAPP/_rs/(S(ugyitkpiruwswd0cgr5w44c0))/supporthome. aspx Nebraska State Patrol — CHP Frequently Asked Questions https://statepatrol.nebraska.gov/services/concealed-handgun-permits/chp-frequently-asked-questions
Nevada	Nevada Department of Public Safety - Number of Active Carry Concealed Weapon Permits by Sheriff's Office https://rccd.nv.gov/uploadedFiles/gsdnvgov/content/Resour ces/Active%20CCW%20Permits%20by%20SO%20(1%20Sept% 2021)FINAL.pdf Nevada Code - Concealed Firearms NRS 202.3653- 202.369 https://www.leg.state.nv.us/NRS/NRS-202.html

	Nevada Carry - Concealed Carry http://www.nevadacarry.org/concealed-carry.html
Now Hampshire	Tiffany L. Foss, Permits and Licensing Unit Supervisor, New Hampshire State Police
New Hampshire	NHRS XII § 159:6 License to Carry http://www.gencourt.state.nh.us/rsa/html/XII/159/159- 6.htm
	New Jersey State Police - Applying for a Permit to Carry a Handgun
	https://www.njsp.org/firearms/pdf/Permit_to_Carry_Instructions_v1.pdf
New Jersey	N.J. Admin. Code § 13:54-2.4
	https://casetext.com/regulation/new-jersey-administrative-code/title-13-law-and-public-safety/chapter-54-firearms-and-weapons/subchapter-2-handguns/section-1354-24-application-for-a-permit-to-carry-a-handgun
New Mexico	Daniel Stine, Senior IPRA Coordinator, Department of Public Safety, Law Enforcement Records Bureau New Mexico Department of Public Safety - Concealed Handgun Carry https://www.dps.nm.gov/concealed-carry-faqs
	New Mexico Concealed Handgun Carry Act
	https://www.dps.nm.gov/images//ConcealCarry/NMAC_11-1-2019.pdf

	Counties used to estimate the number of concealed handgun permit in the state includes Broome County, Erie County, Fulton County, Herkimer County, Otsego County, and Saratoga County. The New York State Senate – NY Safe Fact Sheet
	https://www.nysenate.gov/
New York/New York City	newsroom/press-releases/kenneth-p-lavalle/ny-safe-fact-sheet New York State Police – Firearms https://troopers.ny.gov/Firearms/ NYPD, License Division, New Application Instructions https://licensing.
	nypdonline.org/new-app- instruction/?AspxAutoDetectCookieSupport=1
	Shannon Hanes, Business and Technology Application Analyst, North Carolina State Bureau of Investigation
North Carolina	NC DOJ, Law Enforcement Training & Standards, Law Enforcement Liaison, Concealed Handguns Reciprocity https://ncdoj.gov/law-enforcement-training/law-enforcement-liason/concealed-weapon-reciprocity/
North Dakota	North Dakota Attorney General, Concealed Weapon Licenses, Online Application - New and Renewal https://attorneygeneral.nd.gov/public-safety/concealed-weapons-licenses/online-application-new-and-renewal Office of Attorney General, North Dakota Concealed Weapon License https://attorneygeneral.nd.gov/sites/ag/files/documents/C WL-Manual.pdf
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Ohio	Ohio Attorney General-Concealed Carry Annual Reports https://www.ohioattorneygeneral.gov/Files/Reports/Conceal ed-Carry-Annual-Reports-(PDF) Ohio's Concealed Carry Laws and License Application https://www.ohioattorneygeneral.gov/Files/Publications-Files/Publications-for-Law-Enforcement/Concealed-Carry-Publications/Concealed-Carry-Laws-Manual-(PDF).aspx ORC § 2923.125(B)(1)(a) https://codes.ohio.gov/ohio-revised-code/section-2923.125
Oklahoma	Oklahoma State Bureau of Investigation-Self-Defense Act Statistics https://osbi.ok.gov/handgun-licensing/sda-statistics Oklahoma State Bureau of Investigation-Handgun Licensing- Application Instructions https://osbi.ok.gov/handgun- licensing/application-instructions
Oregon	Kyle Kanaeholo, Public Records Request Coordinator, Central Records Section, Oregon State Police ORS § 166.291 - 166.292; https://oregon.public.law/statutes/ors_166.291; https://oregon.public.law/statutes/ors_166.292
Pennsylvania	Corporal Brent Miller, Communications Director, Pennsylvania State Police Pennsylvania Statutes Title 18 Pa.C.S.A. Crimes and Offenses § 6109. Licenses https://www.legis.state.pa.us/WU01/LI/LI/CT/HTM/18/00.06 1.009.000HTM Pennsylvania State Police-Firearms Information-Carrying Firearms in Pennsylvania https://www.psp.pa.gov/firearms-information/Pages/Carrying-Firearms-in-Pennsylvania.aspx

Rhode Island	Adam D. Roach, Special Assistant Attorney General, Civil Division,
	Rhode Island General Laws § 11-47-12. License or permit fee.
	http://webserver.rilin.state.ri.us/Statutes/TITLE11/11-47/11-47-12.HTM
South Carolina	Audrey O. Brown, Freedom of Information Office, South Carolina Law Enforcement Division
	South Carolina Law Enforcement Division- Concealed
	Weapon Permit https://www.sled.sc.gov/cwp.html
	South Carolina Concealed Weapon Permit Application
	https://www.sled.sc.gov/forms/regulatory/CWPApplicationF orm.pdf
	South Carolina Code of Laws § 23-31
	http://www.scstatehouse.gov/code/t23c031.php
	South Dakota Secretary of State- Pistol Permit Statistics
	https://sdsos.gov
	/general-services/concealed-pistol-
South Dakota	permits/pistolstatistics.aspx
	South Dakota Secretary of State-Concealed Pistol Permits
	https://sdsos.gov/general-services/concealed-pistol-
	permits/default.aspx
Tennessee	Tennessee Department of Safety and Homeland Security -
	Handgun Data
	https://www.tn.gov/content/tn/safety/stats/handgun.html
	Tennessee Department of Safety and Homeland Security -
	Handgun Permit Types https://www.tp.gov/safety/tphp/handgup/permittypes.html
	https://www.tn.gov/safety/tnhp/handgun/permittypes.html

Texas	Texas Department of Public Safety - Reports & Statistics
	https://www.dps.texas.gov/section/handgun-
	licensing/reports-statistics-1
	Mandy Tennill, Records Analyst, Operations and Shared
	Services, Regulatory Services Division, Texas Department of
	Public Safety
	Texas License to Carry a Handgun (LTC) Fee
	Table https://www.dps.texas.gov/sites/default/files/docume
	nts/rsd/ltc/documents/ltcfeeschedule.pdf
	Texas Department of Public Safety, Handgun Licensing,
	Application FAQs
	https://www.dps.texas.gov/section/handgun-
	licensing/faq/application-faqs
	Utah Department of Public Safety-Firearm
	Transfer/Concealed Firearm Permit Statistics
	https://bci.utah.gov/firearm-transfers/history-overview-
	statistics/firearm-transfer-concealed-firearm-permit-
Utah	statistics/
	Utah Department of Public Safety, Bureau of Criminal
	Identification, Concealed Firearm
	https://bci.utah.gov/concealed-firearm/
	Tittps://bci.utaii.gov/concealeu-iiieaiiii/
Vermont	No permits required to carry and offered for those who carry
	out of state.
Virginia	Corinne N. Geller, Public Relations Director, Virginia State
	Police
	Virginia State Police, CJIS, Firearms/Concealed Weapons -
	Resident Concealed Handgun Permits
	https://www.vsp.virginia.gov/Firearms_ResidentConcealed.s
	<u>htm</u>
	Virginia State Police, CJIS, Firearms/Concealed Weapons -
	Nonresident Concealed Handgun Permits
	Noni Caldent Concealed Hamaguii Fermita

	https://www.vsp.virginia.gov/Firearms NonresidentConcealed.shtm Code of Virginia § 18.2-308.03. Fees for concealed handgun permits. https://law.lis.virginia.gov/vacode/18.2-308.03/
Washington	Washington Department of Licensing - Public Record Requests https://wadolpublicrecords.nextrequest.com/ Washington State Department of Licensing - Concealed pistol license (CPL) https://www.dol.wa.gov/business/firearms/faconcealreq.ht ml Washington State Department of Licensing - Fees: Firearms https://www.dol.wa.gov/business/firearms/fafees.html
West Virginia	Lt Scott M. Pettry, Director of Criminal Records, West Virginia State Police West Virginia Code §61-7-4 https://code.wvlegislature.gov/61-7-4/ H.B. 4955 (2020) https://www.wvlegislature.gov/Bill Text HTML /2020_SESSIONS/RS/signed_bills/house/HB4955%20ENR_signed.pdf
Wisconsin	Email: Office of Open Government, Wisconsin Department of Justice opengov@widoj.gov Wisconsin Department of Justice - Concealed Carry Annual Reports https://www.doj.state.wi.us/dles/cib/conceal- carry/concealed-carry-annual-reports Wisconsin Department of Justice - Concealed Carry https://concealedcarry.doj.wi.gov/ccwonline/steps/startAppl

	ication.html;jsessionid=686F87BE01355D5D7E378AAD060F6 284.ccwonline1#!
	Heather Calvert, Wyoming Division of Criminal Investigation, Concealed Firearms Permit Unit
Wyoming	Wyoming Division of Criminal Investigation, Concealed Firearms Permits-Frequently Asked Questions https://wyomingdci.wyo.gov/criminal-justice-information-services-cjis/concealed-firearm-permits/cfp-faq

Appendix on rates that permit holders are convicted of violent crimes.

Louisiana: Here are the percentages of permit holders who were charged or convicted of any type of felony, whether violent or nonviolent (aggravated assault is one type of felony, but felonies also typically include traffic violations). Including charged cases skews the number substantially, since permit holders have very low conviction rates in general. After all, permit holders are usually arrested even if they used their guns in justifiable self-defense. Police and prosecutors can't just let them off the hook until they are sure about what happened. The vast majority of these cases are unlikely to involve firearms, however. (reports)

2016: <u>16. Percent of permit holders who are charged or convicted of a felony:</u> <u>0.0092%</u>

2015: <u>19. Percent of permit holders who are charged or convicted of a felony:</u> <u>0.0123%</u>

2014: <u>15. Percent of permit holders who are charged or convicted of a felony:</u> 0.0109%

Share of violent crimes

2015: There were 25,208 violent crimes in Louisiana, with 19 felony charges or convictions against permit holders. Assuming that these felonies were all violent and that the accused were guilty of the charges, permit holders would account for just **0.08%** of the total. Again, this is an overestimate of permit holders' share of violent crimes.

2014: There were 23,983 violent crimes in Louisiana, with 15 felony charges or convictions against permit holders. Assuming that these felonies were all violent and that the accused were guilty of the charges, permit holders would account for just **0.06%** of the total. Again, this is an overestimate of permit holders' share of violent crimes.

Michigan: Below is the percentage of permit holders who were convicted of aggravated assault (with and without a weapon)

2015-2016: <u>17. Percent of permit holders who are convicted of an aggravated assault: 0.003%</u>

2014-2015: <u>11. Percent of permit holders who are convicted of an aggravated assault: 0.002%</u>

Also, the percentage of permit holders who were convicted of any type of violent crime (Murder, manslaughter, criminal sexual conduct, armed robbery, unarmed robbery, aggravated assault)

2015-2016: 22. Percent of permit holders who are convicted of a violent crime: 0.00396%

These 22 cases compare to a total of 41,231 violent crimes in Michigan, that is a 0.053% share.

2014-2015: <u>18. Percent of permit holders who are convicted of a violent crime:</u> 0.00352%

These 18 cases compare to a total of 42,348 violent crimes in Michigan, that is a 0.044% share.

Minnesota: Permit revocations due to any type of assault

2015: 0. Percent of permit holders who are convicted of an assault: 0.000%

2014: 0. Percent of permit holders who are convicted of an assault: 0.000%

2013: 0. Percent of permit holders who are convicted of an assault: 0.000%

2012: 0. Percent of permit holders who are convicted of an assault: 0.000%

2011: 0. Percent of permit holders who are convicted of an assault: 0.000%

2010: 0. Percent of permit holders who are convicted of an assault: 0.000%

There were 7,094 aggravated assaults in Minnesota in 2015 and no concealed handgun permit holders were convicted of these crimes.

Oregon: Permit holders who were convicted of any type of felony, violent or nonviolent. The vast majority of these cases are unlikely to involve firearms.

2016: 19. Percent of permit holders who are convicted of a felony: 0.0074%

There were 10,468 violent crimes in Oklahoma in 2015. Even though felonies involve more violent crimes, the 19 felonies that permit holders were convicted of in 2016 equal only 0.182% of violent crimes.

Oklahoma: Permit holders who were convicted of any type of felony. (<u>reports</u>)

2016: 20. Percent of permit holders who are convicted of a felony: 0.0071%

2015: 16. Percent of permit holders who are convicted of a felony: 0.0062%

2014: 15. Percent of permit holders who are convicted of a felony: 0.0069%

2013: 15. Percent of permit holders who are convicted of a felony: 0.0078%

2012: 10. Percent of permit holders who are convicted of a felony: Unknow rate because we don't have permit data for 2012.

There were 16,506 violent crimes in Oklahoma in 2015. Even though felonies involve more violent crimes, the 16 felonies that permit holders were convicted of equal only 0.097% of violent crimes.

Tennessee: Revocations due to any type of assault other than vehicular assault

2016: Zero. Percent of permit holders who are convicted of a non-vehicular assault: 0.000%

2015: Zero. Percent of permit holders who are convicted of a non-vehicular assault: 0.000%

Permit holders who were convicted of any type of felony.

2016: 29. Percent of permit holders who are convicted of a felony: 0.0049%

2015: 31. Percent of permit holders who are convicted of a felony: 0.0061%

There were 40,400 violent crimes in Tennessee in 2015. Even though felonies involve more violent crimes, the 31 felonies that permit holders were convicted of equal only 0.077% of violent crimes.

Texas: Convictions for aggravated assault with any type of weapon

2016: <u>8. Percent of permit holders who are convicted of an aggravated assault:</u> 0.00067%

2015: 10. Percent of permit holders who are convicted of an aggravated assault: 0.0011%

There were 67,727 aggravated assault in Texas in 2015. Even though felonies involve more violent crimes, the 31 felonies that permit holders were convicted of equal only 0.077% of violent crimes.

Appendix of some academic research showing that right-to-carry laws reduce violent crime

John R. Lott, Jr. and David B. Mustard, Crime, Deterrence, and Right-to-Carry Concealed Handguns, Journal of Legal Studies, 1997.

William Alan Bartley and Mark A Cohen, The Effect of Concealed Weapons Laws: An Extreme Bound Analysis, Economic Inquiry, April 1998. (Copy available here)

Stephen G. Bronars and John R. Lott, Jr., Criminal Deterrence, Geographic Spillovers, and Right-to-Carry Concealed Handguns, American Economic Review, May 1998.

John R. Lott, Jr., "The Concealed –Handgun Debate," Journal of Legal Studies, January 1998: 221-243

David Mustard, The Impact of Gun Laws on Police Deaths, Journal of Law and Economics, October 2001.

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Florenz Plassmann and T. Nicolaus Tideman, Does the Right to Carry Concealed Handguns Deter Countable Crimes?: Only a Count Analysis Can Say, Journal of Law and Economics, October 2001.

Carlisle E. Moody, Testing for the Effects of Concealed Weapons Laws: Specification Errors and Robustness, Journal of Law and Economics, October 2001.

David E. Olson and Michael D. Maltz, Right-to-Carry Concealed Weapon Laws and Homicide in Large U.S. Counties: The Effect on Weapon Types, Victim Characteristics, and Victim-Offender Relationships, Journal of Law and Economics, October 2001.

Thomas B. Marvell, The Impact of Banning Juvenile Gun Possession, Journal of Law and Economics, October 2001.

John R. Lott, Jr. and John E. Whitley, Safe-Storage Gun Laws: Accidental Deaths, Suicides, and Crime, Journal of Law and Economics, October 2001

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Data, Journal of Quantitative Criminology, June 2003, Volume 19, Issue 2, pp 185-198

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Academic advisory board

William M. Landes is the Clifton R. Musser Professor Emeritus of Law and Economics, and Senior Lecturer at the University of Chicago Law School. Mr. Landes has written widely on the application of economics and quantitative methods to law and legal institutions, including multiple victim public shootings, hijacking of airplanes, and the bail system. Landes has been an editor of the Journal of Law and Economics (1975–1991) and the Journal of Legal Studies (1991–2000), is past president of the American Law and Economics Association, and is a member of the American Economic Association, the Mont Pelerin Society, and the Council of Economic Advisers of the American Enterprise Institute. He is also a Fellow of the American Academy of Arts and Sciences.

J. Scott Armstrong is a professor at the Wharton Business School of the University of Pennsylvania. He is internationally known for his pioneering work on forecasting methods. Most recently, his research activities have involved forecasting for terrorism and conflicts. He is author of Long-Range Forecasting, the most frequently cited book on forecasting methods. He is a co-founder of the Journal of Forecasting, the International Journal of Forecasting, the International Symposium on Forecasting, and forecastingprinciples.com. He is a co-developer of new methods including rule-based forecasting, causal forces for extrapolation, simulated interaction, structured analogies, and the "index method." In addition to forecasting, Professor Armstrong has published papers on survey research, educational methods, applied statistics, social responsibility, strategic planning, and scientific peer review.

Arthur Z. Berg, M.D. is a Distinguished Life Fellow of the American Psychiatric Association and former member of the APA Violence Task Force. He was founding Psychiatrist-in-Chief at Beverly Hospital (emeritus) and former Associate Professor of Psychiatry at Harvard Medical School. A recent article that Dr. Berg had in the Wall Street Journal on multiple victim public shootings is available here.

Tim Groseclose is the Marvin Hoffenberg Professor of American Politics at UCLA. He holds appointments in the political science and economics departments at the university. In 1987, he received his B.S. in Mathematical Sciences from Stanford University. In 1992, he received his PhD from Stanford's Graduate School of Business. He is the author of over two dozen scholarly articles as well as the book Left Turn: How Liberal Media Bias Distorts the American Mind. Given the extensive media bias on guns, Professor Groseclose's expertise on identifying media bias will be important. He contributes to the blog, www.Ricochet.com, and

is an active tweeter at @Tim_Groseclose (https://twitter.com/Tim_Groseclose). You can learn more about him and his writings at www.timgroseclose.com.

Jonathan M. Karpoff is the Washington Mutual Endowed Chair in Innovation Professor of Finance at the University of Washington Foster School of Business. Karpoff has published pathbreaking research on the topics of corporate crime and punishment as well as corporate governance. He is the associate editor for the Journal of Finance, Journal of Financial Economics, Journal of Financial and Quantitative Analysis, Management Science, Managerial and Decision Sciences, and The North American Journal of Economics and Finance. He has received a long list of academic awards.

Joyce Lee Malcolm is the Patrick Henry Professor of Constitutional Law and the Second Amendment at George Mason University Law School. She has a Ph.D. in history and is internationally known for her books Guns and Violence: The English Experience, Harvard University Press (November 24, 2004), and To Keep and Bear Arms: The Origins of an Anglo-American Right, Harvard University Press (March 2, 1996). Guns and Violence provides a comprehensive history and examination of changes in murder rates in England from the middle ages to the current day. She is a Fellow of the Royal Historical Society, and she has held positions at Princeton University, the Massachusetts Institute of Technology, and Cambridge University. Malcolm also served as the Director, Division of Research Programs for the National Endowment for the Humanities during 2005-2006.

Scott E. Masten is Professor of Business Economics and Public Policy in the University of Michigan Stephen M. Ross School of Business, where he has been a faculty member since 1984. A leading scholar in the area of transaction cost economics, Professor Masten's research focuses on issues at the intersection of law, economics, and organization. In addition to his primary appointment, he has held appointments as the Louis and Myrtle Moskowitz Research Professor in Business and Law at Michigan, John M. Olin Faculty Research Fellow at Yale Law School, John M. Olin Distinguished Visiting Professor of Law at the University of Virginia Law School, and Visiting Professor in the University of Michigan Law School. He was President of the International Society for New Institutional Economics in 2008-09, is a co-editor of the Journal of Economics & Management Strategy, and serves on the editorial boards of the Journal of Law, Economics & Organization and Managerial and Decision Economics

Carl Moody, Professor of Economics, William & Mary. Professor Moody has published extensively on the relationships between guns, crime and

imprisonment in such academic journals as Criminology, Homicide Studies, the Journal of Law and Economics, the Journal of Legal Studies, and the Journal of Quantitative Criminology. He teaches mathematical economics and econometrics.

Paul H. Rubin is the Samuel Candler Dobbs Professor of Economics at Emory University, and Editor in Chief of Managerial and Decision Economics. He has been president of the Southern Economic Association. His research interests have included crime, the death penalty, and gun control. He received his B.A. from the University of Cincinnati in 1963 and his Ph.D. from Purdue University in 1970. He is a Fellow of the Public Choice Society, a Senior Fellow at the Progress and Freedom Foundation, an Adjunct Scholar at the American Enterprise Institute and the Georgia Public Policy Foundation, and former Vice President of the Southern Economics Association. Dr. Rubin has been Senior Staff Economist at President Reagan's Council of Economic Advisers, Chief Economist at the U.S. Consumer Product Safety Commission, Director of Advertising Economics at the Federal Trade Commission, and vice-president of Glassman-Oliver Economic Consultants, Inc., a litigation consulting firm in Washington.



January 6th, 2023

John Josselyn 2A Maryland

SENT VIA EMAIL

jhjosselyn@2amaryland.org

RE: Maryland Public Information Act Request

Mr. Josselyn,

The Office of the County Attorney for Charles County Government has received your request for records pursuant to the Maryland Public Information Act (MPIA), Md. Code Ann., General Provisions ("GP") §4-101 *et seq*. Specifically, your request was as follows:

A complete and comprehensive list of all county-owned/operated and or leased property, including land plats, which are or may be within the scope or impacted by Bill 2022-14 which proposes a ban on firearms within a specified distance of all county owner/operated/leased or otherwise occupied buildings which are frequented by county employees.

Please see attached for a list that encompasses the buildings subject to Bill 2022-14 as written as of the date of this letter. This list is subject to change; Charles County Government and the Board of County Commissioners of Charles County both regularly acquire and relinquish ownership and occupation of properties in the regular course of their respective businesses.

If you have further questions, please feel free to email me at PotterM@CharlesCountyMD.gov. You may refer any concerns about this response to the Public Access Ombudsman pursuant to GP §4-1B-01 *et seg*.

Sincerely,

Marc R. Potter, Esq.

Associate County Attorney

2AMaryland.org Page 1 of 6 01-06-2023

<u>Location</u>	Street Address	<u>Structure</u>
Adams Crossing Pump Station	3305 Green Cove Place	Adams Crossing Pump Station
Bel Alton	9225 Twinberry Drive	STP012 Bel Alton WWTP (Thunderbird)
Bel Alton	9225 Twinberry Drive	Bel Alton Trailer
Bel Alton	9225 Twinberry Drive	Bel Alton Sea Container (Storage)
Bel Alton High School	9501 Crain Highway	Bel Alton High School Gymnasium/Shop
Bel Alton High School	9501 Crain Highway	Bel Alton High School
Bensville Park	6980 Bensville Road	Bensville Park Concession Stand
Bensville Park	6980 Bensville Road	Wel074 Bensfield Park (Well)
Bensville Park	6980 Bensville Road	Bensville Park Storage Shelter
Bensville Park	6980 Bensville Road	Storage Building Bensville Park Shade Structure & Zip Line
Bensville Park Board of Elections	6980 Bensville Road 201 East Charles Street	Board of Elections
Breeze Farm	15950 Cobb Island Road	Breeze Farm (Recycling Station)
Breeze Farm	15950 Cobb Island Road	Breeze Farm Tower (Radio Equipment & Shelter)
Breeze Farm	15950 Cobb Island Road	Breeze Farm Salt Storage
Breeze Farm Sewer Treatment Plant		STP009 Breeze Farm Cobb (Sewage Treatment Plant)
Breeze Farm Sewer Treatment Plant	Route 254 (1/2 mile south of Route 257)	· -
Breeze Farm Sewer Treatment Plant	Route 254 (1/2 mile south of Route 257)	
Bryantown Sports Complex	5665 Bryantown Road	Bryantown Sports Complex Concessions
Bryantown Sports Complex	5665 Bryantown Road	Wel073 Bryantown Sports Complex (Well)
Capital Clubhouse	3033 Waldorf Market Place	Capital Clubhouse
Circuit Courthouse	200 East Charles Street	Courthouse
Cliffton Sewage Treatment Plant	Cliffton Drive (1 mile west of Route 301)	
Cliffton Sewage Treatment Plant	Cliffton Drive (1 mile west of Route 301)	
Cliffton Sewage Treatment Plant	Cliffton Drive (1 mile west of Route 301)	<u> </u>
Cliffton Sewage Treatment Plant	Cliffton Drive (1 mile west of Route 301)	STP003 Cliffton (Sewage Treatment Plant)
Cobb Island Park	Neale Sound Drive	Cobb Island Park
Community Services Complex	8190 Port Tobacco Road	Wel036 Port Tobacco Complex (Well)
Community Services Complex	8190 Port Tobacco Road	Community Services
Community Services Complex	8190 Port Tobacco Road	Community Services Playground
Community Services Complex	8190 Port Tobacco Road	DRPT Storage Garage
Coombs Property	8410 Billingsley Road	Coombs Property
Courthouse Annex (Historic Building)	9 Washington Street	Courthouse Annex (Historic Building)
Courthouse Holding Building	205 Baltimore Street	Courthouse Holding Building
Cuckold Creek Sewage Treatment Plant	12100 Swan Point Road	STP010 Cuckold Creek Cobb (Sewage Treatment Plant)
Cuckold Creek Sewage Treatment Plant	12100 Swan Point Road	Cuckold Creek Control Building
DeMarr Road Salt Barn	10771 DeMarr Road	DeMarr Road Salt Barn
Detention Center	6905 Crain Highway	PSSO44 Detention Center La Plata
Detention Center	6905 Crain Highway	Detention Center
Detention Center Annex	6845 Crain Highway	Detention Center Annex
District Courthouse Building	11 Washington Avenue	District Courthouse Building
Elite Gym Community Services	2745 Old Washington Road	Elite Gym Community Services
Emergency Services	10425 Audie Lane	Emergency Services 911 Center
Emergency Services	10425 Audie Lane	Emergency Services Incident Command Storage Building
Friendship Farm Park	4705 Friendship Landing Park	Friendship Farm Park Boating Pier
Friendship Farm Park	4705 Friendship Landing Park	Friendship Landing Park Tobacco/Display Barn
Friendship Farm Park	4705 Friendship Landing Park	Friendship Farm Park Maintenance Building
Friendship Farm Park	4705 Friendship Landing Park	Amphitheater Stage
Friendship Farm Park	4705 Friendship Landing Park	Friendship Farm Park Large Picnic Pavillion Friendship Farm Park Kayak Launch
Friendship Farm Park	4705 Friendship Landing Park	,
Friendship Farm Park Friendship Farm Park	4705 Friendship Landing Park	Friendship Farm Park Small Picnic Pavillion
Gilbert Run Park	4705 Friendship Landing Park 13140 Charles Street	Friendship Farm Park Well House Gilbert Run Park (Bulkhead)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Fishing/Boating Pier)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Boating Pier #1 & 2)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Fishing Piers 1, 2, 3, 4, 5 & 6)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Playground Equipment)
Gilbert Run Park	13140 Charles Street	PSSO46 Gilbert Run Park Recycling
Gilbert Run Park	13140 Charles Street	Wel053 Gilbert Run Park (Well)
Gilbert Run Park	13140 Charles Street	PSS047 Gilbert Run Park Visitor Center
Gilbert Run Park	13140 Charles Street	PSS052 Gilbert Run Park New Pavilion
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Office)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Recycling Station)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Concession)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Brookside Restroom)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Hilltop Restroom/Pavilion)
Gilbert Run Park	13140 Charles Street	Gilbert Run Park (Amphitheater Restroom)
		22. 2. Than 1 and a miphicineates need both)

Location	Street Address	Structure
Gilbert Run Park	13140 Charles Street	Gilbert Run Park boardwalk
Gilligan's Pier	11535 Popes Creek Road	Restaurant Building
Gilligan's Pier	11535 Popes Creek Road	Gilligan's Pier, Wharf and Boat Slips
Government Building	200 Baltimore Street	Government Building
Hatton 50' Boating Pier	Hatton Road	Hatton 50' Boating Pier
Health Department Annex Building	10480 Theodore Green Boulevard	Health Department Annex Building
Health Department Building	4545 Crain Highway	Health Department Building
Indian Head Community Center	100 Cornwallis Square	Indian Head Community Center (leased)
Indian Head Rail Trail	·	Indian Head Community Center (leased) Indian Head/White Plains Hiker/Biker Trail
Indian Head Rail Trail	4545 Crain Highway 4545 Crain Highway	Indian Head Rail Trail Restroom
	• ,	
lude House	9505 Crain Highway	Jude House
lude House Pump Station	9509 Crain Highway	PSS064 Jude House Pump Station (Pump Station Sewer)
Kirby Property	10630 Deacon Road	Kirby Property
a Plata Armory	14 W. Hawthorne Drive	La Plata Armory
a Plata Library	2 Garrett Avenue	La Plata Library
andfill	12305 Billingsley Road	Landfill Salt Storage Building
andfill	12305 Billingsley Road	Landfill Equipment Storage Building
andfill	12305 Billingsley Road	Landfill Hazard Storage
andfill	12305 Billingsley Road	Landfill Scale House Building
andfill.	12305 Billingsley Road	Landfill Maintenance Shop Building
andfill	12305 Billingsley Road	Landfill Guard House Building
andfill	12305 Billingsley Road	Landfill Citizen Drop Off Building
andfill	12305 Billingsley Road	Landfill Lunch Room
aurel Springs Park	5800 Radio Station Road	Laurel Springs Park (Concession #2)
_aurel Springs Park	5800 Radio Station Road	Wel064 Laurel Springs Park (Well)
aurel Springs Park	5800 Radio Station Road	Laurel Springs Park (Concession Stand)
_aurel Springs Park	5800 Radio Station Road	Laurel Springs Park Soccer Picnic Shelter 1 & 2
aurel Springs Park	5800 Radio Station Road	Laurel Springs Park Pole Building
aurel Springs Park	5800 Radio Station Road	Laurel Springs Storage Building
Mallows Bay	1440 Wilson Landing Road	Mallows Bay Boat Ramp and Boarding Pier
Mallows Bay	1440 Wilson Landing Road	Mallows Bay Boat Storage Building
Mallows Bay	1440 Wilson Landing Road	Mallows Bay Kayak Launch
Marshall Hall	1005 Marshall Hall Road	Marshall Hall Boating Pier
		•
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Scada Alarm on Leased Tower
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Digester Blowers (old) Bldg #22C
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Chemical Storage Bldg #5
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Treatment Process Tanks & Equipment
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Panda Station Bldg #6
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Pumping Station Bldg #7
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Main Pump Station MCC Bldg #8
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Maintenance Bldg #9A & 9B
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Sludge Handling (New) Bldg #2
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Line Maintenance Bldg #22A
Mattawoman WWTP	5310 Hawthorne Road	Wel038 Mattawoman 3 & 4 WWIP (Well) Bldg #12
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Aggregate Storage Bldg #24
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Switchgear Bldg #10
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Administration Bldg/Control Bldg #1A, 1E
Mattawoman WWTP	5310 Hawthorne Road	Mattawoman WWTP Sand Filters Bldg #14
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Septic Receiving Pit Bldg #13
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Aerobic Digester #1 - #5 Bldg #22B
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Aerobic Digester #6 - #11 Bldg #22B
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Across Digester #0 - #11 Bldg #22B
	5310 Hawthorne Road	•
Mattawoman WWTP		MWWTP Secondary Clarifier #7 & #8
Aattawoman WWTP	5310 Hawthorne Road	MWWTP Primary Clarifier #1
Aattawoman WWTP	5310 Hawthorne Road	MWWTP Primary Clarifier #2
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Original Primary Clarifier
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Gravity Thickener #1 & #2 Bldg #4
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Methanol Bldg #11
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Primary Splitter Box
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Secondary Clarifiers # 1 - #4 Bldg #16
Mattawoman WWTP	5310 Hawthorne Road	MWWTP Secondary Clarifier #5 & #6 Bldg #17
	5310 Hawthorne Road	MWWTP Final Clarifier #1 - #4
Mattawoman WWTP		
	5310 Hawthorne Road	MWWTP UV Disinfectant System/Sigma Bldg #15
Mattawoman WWTP	5310 Hawthorne Road 5310 Hawthorne Road	MWWTP UV Disinfectant System/Sigma Bldg #15 MWWTP ENR Reactor Control Bldg #19
Mattawoman WWTP Mattawoman WWTP		
Mattawoman WWTP Mattawoman WWTP Mattawoman WWTP Mattawoman WWTP Mattawoman WWTP	5310 Hawthorne Road	MWWTP ENR Reactor Control Bldg #19

<u>Location</u>	Street Address	Structure
Mattawoman WWTP	5310 Hawthorne Road	Lukinic Property - Utilities Training Center - 5260 Hawthorne Ro
Maxwell Hall	17388 Teagues Point Road	Maxwell Hall Barn #1
Maxwell Hall	17388 Teagues Point Road	Maxwell Hall Barn #2
Maxwell Hall	17388 Teagues Point Road	Maxwell Hall Equipment Shed
Maxwell Hall	17388 Teagues Point Road	Maxwell Hall Dwelling & Heat Pump Building
Maxwell Hall	17388 Teagues Point Road	Maxwell Hall Picnic Pavilion
Maxwell Hall	17388 Teagues Point Road	Maxwell Hall Park Storage Building
Mt. Carmel Woods	Mitchell Road (1/4 mile west of Route 30	
Mt. Carmel Woods	Mitchell Road (1/4 mile west of Route 30	•
Mt. Carmel Woods	Mitchell Road (1/4 mile west of Route 30	
Myers Estate	2475 Archway Lane	Myers Estate Pump Station
Nanjemoy Community Center	4375 Port Tobacco Road	Nanjemoy Community Center
Nanjemoy Community Center	4375 Port Tobacco Road	PSSO49 Nanjemoy Community Center
Nanjemoy Community Center	4375 Port Tobacco Road	Wel041 Nanjemoy Community Center (Well)
Nanjemoy Community Center	4375 Port Tobacco Road	Nanjemoy Tower Radio Equipment & Shelter (Leased)
Oak Ridge Park	13675 Oaks Road	Wel054 Oak Ridge Park (Well)
Oak Ridge Park	13675 Oaks Road	Oak Ridge Park (Building)
Oak Ridge Park	13675 Oaks Road	Oak Ridge Park Barn #2
Oak Ridge Park	13675 Oaks Road	Oak Ridge Park Barn #1
Old Waldorf School	3070 Crain Highway	Old Waldorf School
PD Brown Library	50 Village Street	PD Brown Library
Piney Church Road Mulch Facility	5370 Piney Church Road	Piney Church Road Mulch Facility
Pisgah	6645 Mason Springs Road	Pisgah Sanitary Landfill
Pisgah	6645 Mason Springs Road	Pisgah Salt Storage Barn
Pisgah	6645 Mason Springs Road	Pisgah Park Concessions Building
Pisgah	6645 Mason Springs Road	Pisgah Park Pole Building
Port Tobacco River Park	7685 Chapel Point Road	Port Tobacco River Park Pavilion
Potomac Branch Library	3225 Ruth B. Swan Drive	Wel067 Potomac Branch Library (Well)
Potomac Branch Library	3225 Ruth B. Swan Drive	Potomac Branch Library
Potomac Square Condominium		Potomac Square Condominium (Leased)
PSS002 Cliffton 2 (Pump Station Sewer)	Sylvan Turn (1/4 mile west of Winderme	
PSS003 Cliffton 3 (Pump Station Sewer)	Emerald Lane (at Windermere Lane)	PSS003 Cliffton 3 (Pump Station Sewer)
PSS004 Cliffton 4 (Pump Station Sewer)	Overlook Circle (1/10 mile east Potomac	, ,
PSS005 White Plains Commerce Center	Theodore Green Blvd (1/10 mile west of	
	• • • • • • • • • • • • • • • • • • • •	PSS007 Route 925B Waldorf (Pump Station Sewer)
PSS008 Wakefield (Pump Station Sewer)		PSS008 Wakefield (Pump Station Sewer)
		PSS009 Saint Mark's Waldorf (Pump Station Sewer)
PSS012 Saint Charles 2A Waldorf	St. Charles Pkwy (1/10 mile north St. Pau	
PSS013 Zekiah (Pump Station Sewer)	Giza Farm Road (end of)	PSS013 Zekiah (Pump Station Sewer)
PSS014 Route 5 (Pump Station Sewer)	Route 5 (1/10 mile south of St. Charles P	
PSS015 Thomas Stone (Pump Station Sewer)	• •	PSS015 Thomas Stone (Pump Station Sewer)
PSS016 Montgomery Lane Waldorf	Montgomery Lane (1/4 mile south of Ro	,
PSS017 Pinefield (Pump Station Sewer)	Pinefield Road (1/10 mile south of Harwi	
PSS023 Eutaw Forest (Pump Station Sewer)		PSS023 Eutaw Forest (Pump Station Sewer)
		PSS024 Wisteria Swan Point (Pump Station Sewer)
PSS025 Bachelors Hope Swan Point	Bachelors Hope Ct (1/10 mile west St. Th	•
PSS026 Cuckold Creek (Pump Station Sewer)	11584 Wollaston Circle	PSS026 Cuckold Creek (Pump Station Sewer)
PSS027 Bar Harbour Swan Point	Bar Harbour Court (east of Lord Baltimor	
PSS028 Bath House Swan Point (Pump Station Sew	• • •	PSS028 Bath House Swan Point (Pump Station Sewer)
PSS029 Pomonkey Bryans Road (Pump Station Sew	,	PSS029 Pomonkey Bryans Road (Pump Station Sewer)
PSS030 Indian Head Manor Bryans Road	* *	PSS030 Indian Head Manor Bryans Road
PSS031 Strawberry Hills (Pump Station Sewer)	Arbor Lane (north of end of)	PSS031 Strawberry Hills (Pump Station Sewer)
PSS032 Laurel Branch 3 (Pump Station Sewer)	Ridge Court (500 feet south of)	PSS032 Laurel Branch 3 (Pump Station Sewer)
PSS035 Ryon Woods (Pump Station Sewer)	• •	PSS035 Ryon Woods (Pump Station Sewer)
PSS036 Bryan's Road (Pump Station Sewer)	, , , ,	PSS036 Bryan's Road (Pump Station Sewer)
PSS038 Cobb Island (Pump Station Sewer)	·	PSS038 Cobb Island (Pump Station Sewer)
PSS039 Hill Road Cobb Island (Pump Station Sewer		PSS039 Hill Road Cobb Island (Pump Station Sewer)
PSS040 Dorchester (Pump Station Sewer)	• •	PSSO40 Dorchester (Pump Station Sewer)
PSS041 Mister Tire (Pump Station Sewer)		PSSO41 Mister Tire (Pump Station Sewer)
	Laured Drive (1/4 mile seet of Daute 210)	PSS043 Laurel Acres (Pump Station Sewer)
PSS043 Laurel Acres (Pump Station Sewer)	, ,	
PSS051 Brawner's Estates (Pump Station Sewer)	Metropolitan Church Road (2nd R in sub	PSS051 Brawner's Estates (Pump Station Sewer)
PSS051 Brawner's Estates (Pump Station Sewer) PSS053 Norris Seafood Cobb Island	Metropolitan Church Road (2nd R in sub Route 254 & Route 257 (Intersection of)	PSS053 Norris Seafood Cobb Island
PSS051 Brawner's Estates (Pump Station Sewer) PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station)	Metropolitan Church Road (2nd R in sub Route 254 & Route 257 (Intersection of) Potomac Heights	PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station)
PSS051 Brawner's Estates (Pump Station Sewer) PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station) PSS055 Southwinds (Sewer Pump Station)	Metropolitan Church Road (2nd R in sub Route 254 & Route 257 (Intersection of) Potomac Heights Southwinds	PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station) PSS055 Southwinds (Sewer Pump Station)
PSS051 Brawner's Estates (Pump Station Sewer) PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station) PSS055 Southwinds (Sewer Pump Station) PSS056 Greenhaven Run (Pump Station)	Metropolitan Church Road (2nd R in sub Route 254 & Route 257 (Intersection of) Potomac Heights Southwinds 3550 Silent Creek Road	PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station) PSS055 Southwinds (Sewer Pump Station) PSS056 Greenhaven Run (Pump Station)
PSS051 Brawner's Estates (Pump Station Sewer) PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station) PSS055 Southwinds (Sewer Pump Station)	Metropolitan Church Road (2nd R in sub Route 254 & Route 257 (Intersection of) Potomac Heights Southwinds	PSS053 Norris Seafood Cobb Island PSS054 Potomac Heights (Sewer Pump Station) PSS055 Southwinds (Sewer Pump Station)

PSSOR2 Saint Chire SA Waldorf Public Works Complex Public	Location	Street Address	Structure
PSSS62 Shrint Charles SA Waldorf			
PSSD63 Brentwood PSSD63 Brentwood Publie Works Complex 10440 Audie Lane Public Works Sign Shop DF-6 Public Works Complex 10440 Audie Lane Psb12 Public Works Grome Public Works Complex 10440 Audie Lane Psb12 Public Works Sign Sing Building DF-7 Public Works Complex 10440 Audie Lane Public Works Administration Building DF-4 Public Works Complex 10440 Audie Lane Public Works Administration Building DF-2 Public Works Complex 10440 Audie Lane Public Works Sind Storage Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie Lane Public Works Gomplex Public Works Complex 10440 Audie		• ,	
Public Works Complex		• •	
Public Works Complex 10440 Audie Lane Public Works Administration Building PP-2 10440 Audie Lane Public Works Complex 10440 Audie Lane Public Works Saft Building PP-2 10440 Audie Lane Public Works Saft Building PP-2 10440 Audie Lane Public Works Works Pade & Building PP-2 10440 Audie Lane Public Works Works Pade & Building PP-2 10440 Audie Lane Public Works Saft Storage 10440 Audie Lane Public Works Saft Stor	Public Works Complex	10440 Audie Lane	Public Works Sign Shop DPF-6
Public Works Complex 10440 Audie Lane Public Works Songhex 10440 Audie Lane Public Works Complex 10440 Audie Lane 10440 Audie	Public Works Complex	10440 Audie Lane	Public Works Warehouse Building DPF-5
Public Works Complex 10440 Audie Lane Public Works Administration Suitiding PT-4 Public Works Complex 10440 Audie Lane Public Works Verbic Mortenance Building DPT-4 Public Works Complex 10440 Audie Lane Public Works Comple	Public Works Complex	10440 Audie Lane	PSS021 Public Works Office
Public Works Complex	Public Works Complex	10440 Audie Lane	Public Works Storage Building DPF-7
Public Works Complex	Public Works Complex	10440 Audie Lane	Public Works Administration Building
Public Works Complex	Public Works Complex		Public Works Vehicle Maintenance Building DPF-4
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	wellub Mattawoman-Beantown (Well)	Route 205 (1/4 mile east of Route 301)	vveious iviattawoman-Beantown (Well)

Location	Street Address	Structure
Wel009 Billingsley Road (2 Wells)	10710 Billingsley Road	Wel009 Billingsley Road (2 Wells)
Wel010 Saint Charles (Well)	Copley Avenue (1/4 mile north of Smallw	Wel010 Saint Charles (Well)
Wel011 Westwood Drive (2 Wells)	2303 Westwood Drive	Wel011 Westwood Drive (2 Wells)
Wel012 John Hansen	12400 Vivian Adams Drive	Wel012 John Hansen
Wel013 Pinefield	3009A Hickory Valley Drive	Wel013 Pinefield
Wel014 Piney Church (Well)	Piney Church Road (1/10 mile north Lam	Wel014 Piney Church (Well)
Wel015 Cleveland Park (2 Wells)	4631 Duley Drive	Wel015 Cleveland Park (2 Wells)
Wel016 Town Plaza (Well)	1370 Smallwood Drive West	Wel016 Town Plaza (Well)
Wel018 Mt. Carmel Woods 1 & 4 (Well)	Holy Court (end of) (1/4 mile west of Bea	Wel018 Mt. Carmel Wood 1 & 4 (Well)
Wel019 Laurel Branch 1 & 3	2701 Vista Court	Wel019 Laurel Branch 1 & 3
Wel020 Benedict (Well)	Benedict Avenue (1/4 mile south of Rout	• •
Wel021 Eutaw Forest 1 & 3 (Well)	Eutaw Forest Drive (1/2 mile west of Rou	` ,
Wel022 Mariellen 1, 3 & 4 (Well)	Robin Road (1/2 mile west of Route 6)	
Well023 Swan Point 1 (Well)	Abelia Court (1/10 mile south of Swan Po	• •
Wel024 Saint Francis Benedict (Well)	Potomac Avenue (1/4 mile west Moll Cre	
Wel026 White Oak Wel027 Smallwood West (Well)	2248 White Oak Drive 2860 Smallwood Drive West	Wel026 White Oak Wel027 Smallwood West (Well)
Wel028 Bel Alton 3 & 4 (Well)	Dove Lane (3/4 mile north of Bel Al New	, ,
Wel029 Chapel Point Woods 1 & 2 (Well)	* *	Wel029 Chapel Point Woods 1 & 2 (Well)
Wel031 Strawberry Hills 2 (Well)	Strawberry Drive (1/2 mile north of Woo	•
Wel033 Bryans Road 1 (Well)	Wooster Road (1/4 mile west of Route 2:	. , , ,
Wel034 Bryans Road 2 (Well)	Adelphi Lane (from right off Amherst Roa	, , ,
Wel037 Eutaw Forest 2 (Well)	Captain Dement Drive (1/4/mile west of	
Wel039 Jude House (Well)	9507 Crain Highway	Wel039 Jude House (Well)
Wel040 Bryans Road 3 (Standpipe)	South Hampton Drive (1/2 mile west of F	Wel040 Bryans Road 3 (Standpipe)
Wel042 Newtown Village 1 & 1A (Well)	Village Drive (1/4 mile east of Bel Alton N	Wel042 Newtown Village 1 & 1A (Well)
Wel046 Swan Point 2 (Well)	Swan Point Blvd (1/10 mile west of Lord	Wel046 Swan Point 2 (Well)
Wel048 Newtown Village 2 (Well)	Bethany Lane (near intersection White St	Wel048 Newtown Village 2 (Well)
Wel049 Laurel Branch 4 (Well)	Kelly Court (east of Courtney Drive)	Wel049 Laurel Branch 4 (Well)
Wel050 Chapel Point Woods 3 (Well)	Basswood Run (2/10 mile west of Twinbe	Wel050 Chapel Point Woods 3 (Well)
Wel051 Cuckold Creek WWTP Well	Swan Point Road (1 mile south of Route 2	Wel051 Cuckold Creek WWTP Well
Wel052 White Plains Golf Course (Well)	St. Charles Parkway (intersection with De	, ,
Wel057 Bryans Road 4 (Well)	South Hampton Drive (1/10 mile west of	, , ,
Wel058 Dutton's Addition (Well)	Forest Glen Road (1/2 mile south Billings	
Wel059 Bryans Road 5 (Well)	South Hampton Drive (3/4 mile west of F	• • • • • • • • • • • • • • • • • • • •
Wel061 Bensville 1 & 2	3375 Elsa Avenue	Wel061 Bensville 1 & 2
Wel066 Brookwood Patapsco Well Wel068 Hunters Brook Well #1	9221 Genevieve Drive 5020 Fallen Timber Way	Wel066 Brookwood Patapsco Well Wel068 Hunters Brook Well #1
Wel069 Beantown - Woodley Well	3631 Woodley Road	Wel069 Beantown - Woodley Well
Wel070 Hunters Brook (2 Well)	Falcon Ridge Drive	Wel070 Hunters Brook (2 Well)
Wel072 6 Bryans Road (Firehouse)	3091 Livingston Road	Wel072 Bryans Road 6 (Firehouse)
Welcome Center	12480 Crain Highway	Welcome Center
White Plains Corporate Business Park	10665 Stanhaven Place #206	Economic Development (leased)
White Plains Park	4910 St. Charles Parkway	White Plains Park (GC Club House & Pavillion)
White Plains Park	4910 St. Charles Parkway	Wel060 White Plains Concession Stand (Well)
White Plains Park	4910 St. Charles Parkway	PSS006 White Plains Region Park
White Plains Park	4910 St. Charles Parkway	White Plains Park (Concession Stand)
White Plains Park	4910 St. Charles Parkway	White Plains Park (Maintenance Facility)
White Plains Park	4910 St. Charles Parkway	White Plains Park (CC Skate Park)
White Plains Park	4910 St. Charles Parkway	White Plains Park (CC Dog Park & Pavillion)
White Plains Park	4910 St. Charles Parkway	White Plains Park (Maintenance Equipment Pole Building)
White Plains Park	4910 St. Charles Parkway	White Plains Park (Maintenance Office)
White Plains Park	4910 St. Charles Parkway	White Plains Park (Maintenance Pole Storage)
Windsor Manor Pump Station WSP032 Strawberry Hills Standpipe	2899 Cador Place Strawberry Drive (1/2 mile north of Woo	Windsor Manor Pump Station
WSP063 WSSC Water Booster Station Building	Sawmill Road off Route 229	WSB063 WSSC Water Booster Station Building
WSP071 Hunters Brooke Standpipe	Hunters Brooke Subdivision	WSP071 Hunters Brooke Standpipe
WST001 Saint Charles (Water Storage Tower)		WST001 Saint Charles (Water Storage Tower)
, , ,	-	WST002 Waldorf Firehouse (Water Storage Tower)
WST003 Pinefield (Water Storage Tower)		WST003 Pinefield (Water Storage Tower)
WST004 Westlake (Water Storage Tower)		WST004 Westlake (Water Storage Tower)
WST005 Berry Hill Manor (Water Storage Tower)	·	WST005 Berry Hill Manor (Water Storage Tower)
WST006 Swan Point (Water Storage Tower)	-	WST006 Swan Point (Water Storage Tower)
WST007 Bensville Water Storage Tower	3375 Elsa Avenue	WST007 Bensville Water Storage Tower
WST008 Bryans Road Tower	3091 Livingston Road	WST008 Bryans Road Tower
WST009 McDaniel Road (Water Storage Tower)	10415 Vera Davis Lane	WST009 McDaniel Road (Water Storage Tower)